

Working together, restoring the river

DRAFT AGENDA EXECUTIVE COMMITTEE MEETING

Monday, February 4, 2008 City of Dearborn DPW Office, 2951 Greenfield Road 10:30 a.m. ~ 12:00 p.m.

1. Welcome - Kurt Giberson, Chair

2. Roll Call of Members (ECT) and record of others present.

Alliance of Rouge Communities

Executive Committee

Officers		
Chair	Kurt Giberson	Dearborn
Vice-Chair	Gary Mekjian	Southfield
Treasurer	Tim Faas	Canton
Past Vice-Chair	Wayne Domine	Bloomfield Township
Counties		
Oakland Co. – Rep.	John McCulloch	OCDC
Oakland Co. – Alt.	Phil Sanzica	OCDC
Oakland Co. – Alt.	Joseph Colaianne	OCDC
Washtenaw Co Rep.	Janis Bobrin	WCDC
Washtenaw Co Alt.	Michelle Bononi	WCDC
Wayne Co Rep.	Kurt Heise	WCDOE
Wayne Co Alt.	Kelly Cave	WCDOE
SWAGs		
Main 1 & 2 - Rep.	Jennifer Lawson	Troy
Main 1 & 2 - Alt.	Meghan Bonifiglio	Bloomfield Township
Main 3 & 4 - Rep.	TBD	
Main 3 & 4 - Alt.	TBD	
Upper - Rep.	Tom Biasell	Farmington Hills
Upper - Alt.	Jim Zoumbaris	Livonia
Middle 1 - Re.	Jill Rickard	Northville Township
Middle 1 - Alt.	Aaron Staup	Novi
Middle 3 - Rep.	Jack Barnes	Garden City
Middle 3 - Alt.	Kevin Buford	Westland
Lower 1 - Rep.	Bob Belair	Canton Township
Lower 1 - Al.	Dan Swallow	Van Buren Township
Lower 2 - Rep.	Ramzi El-Gharib	Wayne
_ower 2 - Al.	Tom Wilson	Romulus

James W. Ridgway, P.E. Executive Director

Allen Park Auburn Hills **Beverly Hills Bingham Farms** Birmingham **Bloomfield Hills** Bloomfield Twp. Canton Twp. Commerce Twp. Dearborn Dearborn Heights Farmington Farmington Hills Franklin Garden City Inkster Lathrup Village Livonia Melvindale Northville Northville Twp. Novi Oak Park Oakland County Orchard Lake Plymouth Plymouth Twp. Pontiac Redford Twp. Rochester Hills Romulus Southfield Superior Twp. Troy Van Buren Twp. Walled Lake Washtenaw County Wayne Wayne County Wayne County Airport Authority West Bloomfield Twp. Westland Wixom Ypsilanti Twp.

3. Summary of October 25, 2007, Executive Committee Meeting Action

4. Additions or Changes to Draft Agenda

5.	Chair	Communications (Giberson)	Information
	a.	Alliance Membership Status	Information
6.	Treas	urers Report (Faas and WCDOE)	Information
	a.	Financial Status Report for 2007	Information
	b.	Task Status Report for 2007	Information
7.	Execu	tive Director Report (Ridgway)	Information
	a.	TMDL and E. coli update	Discussion
	b.	NPDES Phase II permit update	Discussion
	c.	Update on Stormwater Utility Bolt Issue	Information
	d.	Watershed Plan Update	Discussion
		i. Work Plan/Status of Sub-consultants	Information
		ii. Public Partcipation Plan	Information
		iii. Goals and Objectives	Discussion
8.	Stand	ing Committee Reports (Giberson)	
	a.	Finance Committee (Faas)	Discussion
		i. Status Report	
	b.	Organization Committee (Heise/Payne – Co-Chairs)	
		i. Draft ARC Strategic Plan	Discussion
	с.	PIE (Public Involvement and Education) Committee (Law	vson, Chair)
		i. Status Report	Information
	d.	Technical Committee (Zorza, Vice Chair)	
		i. Endorsement of ARC Specific Comments	Action
		Supporting A Modified Watershed Permit	
	e.	Grants Committee (Sanzica)	
		i. Status Report	Information
9.	Repor	t from WCDOE (Cave)	
	- a.	Status Report	Information

10. Reports from SWAGS (Comments, Concerns, and/or Recommendations)

- a. Main 1 & 2
- b. Main 3 & 4
- c. Upper
- d. Middle 1
- e. Middle 3
- f. Lower 1
- g. Lower 2

11. Summary of Executive Committee Actions (Giberson)

12. Upcoming Meeting(s)

- a. 2008 Meeting Calendar
- b. Upcoming meetings:
 - Septics Subcommittee meeting, Livonia DPW, February 15, 2008 at 1:30 p.m.
 - Finance Committee, Wayne County DOE Commerce Court, February 7, 2008 at
 - 1:30 p.m.
 - SWAG meetings week of February 25
 - Technical Committee, Farmington Hills, March 19, 2008 at 1:30 p.m.
 - SWAG meetings week of April 7 or 14
 - PIE meeting, Livonia, April 17, 2008 at 1:30 p.m.
 - Executive Committee, April 24, 2008

13. Adjourn



James W. Ridgway, P.E. Executive Director

Allen Park Auburn Hills **Beverly Hills Bingham Farms** Birmingham **Bloomfield Hills** Bloomfield Twp. Canton Twp. Commerce Twp. Dearborn Dearborn Heights Farmington Farmington Hills Franklin Garden City Inkster Lathrup Village Livonia Melvindale Northville Northville Twp. Novi Oak Park Oakland County Orchard Lake Plymouth Plymouth Twp. Pontiac Redford Twp. Rochester Hills Romulus Southfield Superior Twp. Troy Van Buren Twp. Walled Lake Washtenaw County Wayne Wayne County Wayne County Airport Authority West Bloomfield Twp. Westland Wixom Ypsilanti Twp.

EXECUTIVE COMMITTEE MEETING SUMMARY DRAFT

October 25, 2007 City of Dearborn DPW Office, 2951 Greenfield Road 1:30 ~ 4:00 p.m.

1. Welcome – Kurt Giberson, Chair

2. Roll Call of Members

ECT took roll call of members and others present. A quorum was present.

In Attendance:

Chair:	Kurt Giberson	Dearborn
Vice-Chair	Gary Mekjian	Southfield
Treasurer	Tim Faas	Canton Twp.
Past Vice-Chair	Wayne Domine	Bloomfield Twp.
Executive Director	Jim Ridgway	ECT
Wayne County-Rep.	Kurt Heise	WCDOE
Wayne County-Alt.	Kelly Cave	WCDOE
Oakland County-Rep.	Joseph Colaianne	OCDC
Upper-Rep.	Tom Biasell	Farmington Hills
Lower 1-Rep.	Bob Belair	Canton Twp.
Main 1-2 Rep.	Jennifer Lawson	Troy
Lower 2-Rep.	Ramzi El-Gharib	Wayne
Upper-Alt.	Jim Zoumbaris	Livonia
Middle 1-Rep.	Jill Rickard	Northville Twp.

Not In Attendance:

Oakland County-Rep.	John McCulloch	OCDC
Washtenaw County-Alt.	Michelle Bononi	WCDC
Oakland CoAlt.	Phil Sanzica	OCDC
Washtenaw CoRep.	Janis Bobrin	WCDC
Main 1-2-Alt.	Meghan Bonfiglio	Bloomfield Township
Main 3-4-Rep.	TBD	
Main 3-4-Alt.	TBD	
Middle 1-Alt.	Aaron Staup	Novi
Middle 3-Rep.	Jack Barnes	Garden City
Middle 3-Alt.	Kevin Buford	Westland
Lower 1-Alt.	Dan Swallow	Van Buren Twp.
Lower 2-Alt.	Tom Wilson	Romulus

Others Present: Don Rohraff - City of Westland, Zachare Ball – ECT, Chris O'Meara - ECT and Kelly Karll, ECT.

3. Summary of July 30, 2007, Executive Committee Meeting

A motion was made by J. Zoumbaris to accept the July 30, 2007 meeting summary. The motion was seconded by T. Faas. Motion passed.

4. Additions or Changes to Draft Agenda

There were no additions or changes to the agenda.

5. Chair Communications

a. <u>Alliance Membership Status</u> There was no new information to report.

6. Treasurers Report (Faas and WCDOE)

- a. <u>Financial Status Report for 2007</u>
 T. Faas reported that 100% of assessments have been received.
- <u>Task Status Report for 2007</u>
 T. Faas reported that the expenditures/task status report shows an under expended budget.
- c. Fiduciary Services

T. Faas stated that the ARC would like to extend the Wayne County fiduciary services for one more year. Wayne County has started the approval process with the Wayne County Board of Commissioners. The motion was made by J. Zoumbaris to extend the fiduciary services by Wayne County for 2008. The motion was seconded by K. Heise. Motion passed.

7. Executive Director Report

a. TMDL and E. coli update

J. Ridgway reported that the ARC hosted an E. coli summit and prepared a letter that was sent to the MDEQ regarding the E. coli TMDL. Other communities have sent similar letters to the MDEQ in support of the ARC's position on the E. coli TMDL. J. Ridgway also stated that he had a good meeting with the MDEQ regarding the issue and they seem receptive to the issue. T. Biasell stated that Oakland County is also working on the issue and that they will be sending something to the court.

b. NPDES Phase II permit update

K. Karll stated that the draft permit was issued for review and that it was much more restrictive than the current permit.

K. Karll stated that the SEMCOG Phase II comments were developed by a group that was included in the letter to MDEQ.

T. Biasell asked if there would be any changes to the draft permit. J. Ridgway said he believes that the MDEQ will change the permit before it goes for public comment.

K. Cave expressed the county's concerns with the permit. The costs to meet the permit will be too high. Parts of the permit call for once a year inspections and inventorying all BMPs and flood control structures and then prioritizing them for retrofit. The County's entire budget would not cover the cost to do these things. K. Cave recommended that all communities look at the permit and review the issues.

J. Ridgway stated that he feels strongly that E. coli is the wrong test. G. Zorza asked if they are submitting their comments to EPA. J. Ridgway stated that he believes it is on hold but he will check. T. Biasell asked if the comments should be sent to EPA. J. Ridgway stated that he believes that once the EPA has delegated an issue to the state, then that's where it is decided. G. Zorza asked if Powers is the right person at the state to address letters to. J. Ridgway said he would get a list of the TMDL staff at the state.

R. El-Gharib stated that a presentation will be made to the Conference of Western Wayne (CWW) on November 9 at 9:30 a.m. at the Wayne Public Library. Oakland and Wayne County will present the permit issues. Politicians should get involved regarding the permits since the liability and the costs will be high. We would like to inform the CWW to take formal action. K. Heise suggested that since all the counties are on different levels with this issue to have C. Hersey, N. Mullett or K. Cave there to show what different entities are doing. K. Heise suggested a group presentation.

J. Rickard asked if we could develop an educational piece with just the facts on the permit and the E. coli TMDL issues that could then be shared with the politicians and community leaders. J. Ridgway agreed to prepare these fact sheets.

K. Karll stated that SEMCOG's report purposely used a middle-of-the-road tone. The report attempts to get the MDEQ to see the issues and also to make some suggestions and work with the ARC and others. SEMCOG serves a five-county region and we can go to Judge Feikens if we need to.

8. Standing Committee Reports

- a. Finance Committee
 - i. 2007 ARC Budget Amendment

T. Faas reviewed the budget amendment for out-of-scope services provided to the ARC for the TMDL public notice and comments to the MDEQ and various other amendments to the expenditures. These items represent a reduction of \$126,843 of which \$117,870 would roll over to the 2008 budget. The motion was made by G. Mekjian to approve the requested budget amendments totaling (\$126,843) as presented by the Treasurer and as depicted on the attached spreadsheet for the 2007 budget of the ARC. Motion seconded by J. Rickard. Motion passed.

ii. 2008 ARC Budget Recommendations

T. Faas reviewed the copy of the proposed 2008 fiscal year budget for the ARC. The finance committee has reviewed it and proposed a few changes as noted in the attached alternate budget summary and is recommending it to the Executive Committee for approval. T. Faas reviewed some of the budget issues as follows:

- Revenues were comprised of dues and the Wayne County grant along with \$45,000 in other grants and the 2007 rollover.
- Monitoring is eliminated in 2008
- Expenditures as requested by the committees include an extension of the Executive Director services contract, SWMP updates and a tree canopy green infrastructure analysis.
- The expenses are over by \$68,000 and would require an increase of 23%.

T. Faas stated that the Finance Committee looked at the line items and made an alternate budget which took out the tree canopy-green infrastructure analysis which leaves an available budget of \$42,195 (i.e., a 5.9% contingency).

N. Mullet reviewed the tree canopy-green infrastructure analysis project and asked that the Executive Committee reconsider the Finance Committee's recommendation to remove it from the 2008 budget. N. Mullet stated that what happens to the land, happens to the water. This effort would give a comprehensive dataset of actual impervious surfaces.

There was discussion regarding reducing the IDEP and SWPPI template budget in 2008 or to spread the PIE 11 and Technical Committee 11 over 2 years to allow for the tree canopy-green infrastructure analysis project. T. Faas asked N. Mullet what the long-term costs were and N. Mullet replied that there are none. There was also some discussion regarding the Watershed Management Plan (WMP) update costs and whether they would come in at a cheaper cost if an RFP went out. This would then possibly free up additional budget for the tree canopygreen infrastructure analysis.

J. Lawson suggested that the Grants Committee start looking for possible grants to fund the tree canopy-green infrastructure analysis. N. Mullet's prepared information could be used for potential grant submittals.

The motion was made by R. El-Gharib to approve the alternate budget in the handout to the full ARC in December with a contingency for 2008 of \$42,195. The motion was seconded by G. Mekjian. Motion passed.

It was stated that the Executive Committee would consider reinstating the tree canopy-green infrastructure project if funds became available during 2008.

J. Ridgway suggested the Executive Committee discuss the Executive Director services portion of the budget without the ECT staff in the room.

Once ECT staff left the room, the Executive Committee discussed the extension of the ECT contract for 2008 and whether the amendment of the Executive Director Services contract should include the SWMP updates or whether the ARC should seek competitive proposals. Some issues that were discussed included:

- Who will spearhead the development of the RFQ and selection of the consultant if it goes out for bid?
- What budget increase would be necessary if ECT does not get the work, understanding there will be a cost associated with coordination and dissemination of the results to the ARC membership?
- Can the November 2008 deadline be met for completion under a competitive proposal process?

The motion was made by T. Biasell to extend the ECT contract for 2008. The motion was seconded by J. Zoumbaris. Motion passed.

The motion was made by T. Biasell to amend the ECT contract to include the SWMP updates to be completed in 2008. The motion was seconded by J. Lawson. Motion passed.

b. Organization Committee

i. ARC – County In-Kind Contributions Policy

The revised County In-Kind Contributions policy was reviewed. The draft policy will be sent to the full ARC for review and will be added to the agenda for acceptance at the December 12, 2007 ARC meeting.

ii. Draft ARC Strategic Plan

K. Heise reviewed the draft Strategic Plan and asked that the Executive Committee review it one more time and forward any comments. K. Giberson said his only comment was that the pursuit of grants needs to be prominently stated in the plan. T. Faas stated that the document needs to have a vision and mission statement and that it needs to be tied into the budget. K. Cave stressed the importance of receiving feedback from the Executive Committee. Once additional comments have been received the Strategic Plan Committee should meet again. After comments have been received the following will happen:

- 1. It was decided that the draft plan would be presented to the full ARC on December 12 after it has been reviewed by the Strategic Plan and Executive committees.
- 2. The Strategic Plan Committee would meet again in January to make any changes suggested by the full ARC and present it to the Executive Committee at their first 2008 meeting in January or February.
- 3. The final document would be recommended for adoption by the Executive Committee and presented to the Full ARC in March for acceptance.
- c. <u>PIE (Public Involvement and Education) Committee</u>
 J. Lawson stated that the Household Hazardous Waste Committee is preparing a HHW guide which will be available on the website.

The Measuring Our Success posters for the Lower 1 and 2 will be available on November 2, 2007 at the Rouge 2007 event.

- d. <u>Technical Committee</u> Nothing further to report.
- e. Grants Committee
 - i. USACE Request update

J. Ridgway stated that a meeting was held with the USACE and that any funding from them will be a very slow process but the ARC will continue to coordinate with them. J. Ridgway stated that if WRDA goes through it might work for some pipe projects.

ii. 319 Grants

Z. Ball stated that the Grants Committee met in September to discuss 319 grants. The 319 are specifically looking for innovative BMPs – no IDEP funding. A possible grant is related to E. coli and collecting research on E. coli. This would reinforce the other TMDL alternatives.

Under the 319/CMI the ARC is applying for funding to create a mini-grants program that could be awarded through the ARC to do rain gardens and grow zones.

9. Report from WCDOE

- a. <u>Rouge Project Update</u>
 - K. Cave stated that the subgrants under the Rouge Project funding (Round VIII) were approved by the Wayne County Commission.

10. Reports from SWAGS

None.

11. Summary of Executive Committee Actions

- Treasurer to recommend approval of Fiduciary Services Agreement to full ARC on December 12, 2007.
- Treasurer to recommend alternate 2008 budget to full ARC on December 12, 2007.
- Treasurer to recommend amendments to 2007 budget to full ARC on December 12, 2007.
- ARC staff to send out SEMCOGs workgroup report.
- J. Ridgway to check to see if MDEQ TMDL submittal to EPA is on hold.
- J. Ridgway to get list of TMDL staff at the state.
- J. Ridgway will issue three one-page reports on proposed Rouge River TMDLs, E. coli and the proposed permit.
- Send County In-kind Contribution Policy to full ARC for review.
- Counties to prepare summary of in-kind services for full ARC meeting on December 12.
- ARC staff to send out draft strategic plan to Strategic Plan and Executive Committees for final review before presenting draft plan to full ARC on December 12.
- ARC staff to develop a decision flow chart for Executive Committee.

12. Upcoming Meeting(s)

- Household Hazardous Waste Subcommittee Meeting, 1:00 p.m., November 14, 2007, at Bloomfield Township
- Full ARC meeting, 1:30 p.m., December 12 at Farmington Hills
- PIE Committee Meeting, 1:30 p.m., January 17 at Northville Twp.

13. Adjourn

The motion to adjourn the meeting was made by K. Heise, seconded by J. Rickard. The motion was passed.

ARC Executive Committee Attendance List

		meeting Dute.	10 -0-0	1
Name		Community	Attended	Initials
Alsaigh	Razik	WCDOE		
Ball	Zachare	ECT		3B-
Barnes — — — — — — — –	Jack	Garden City		
Belair 	Bob	Canton Township	X	ENB
Biaseli	Thomas	Farmington Hills		YP
Bobrin	Janis	Washtenaw County		
Bonfiglio	Meghan	Bloomfield Township		
Bononi 	Michelle	Washtenaw County		<u> </u>
Buford	Kevin Do~/	Westland		DR
Cave	Kelly	Wayne County	<u> </u>	KAL
Colaianne	Joe	Oakland County		- Awc
Domine	Wayne	Bloomfield Township		UMA
El-Gharib	Ramzi	Wayne	Ø	P
Faas 	Tim 	Canton Township		<u> </u>
Giberson	Kurt	Dearborn	V	KAG
Heise	Kurt	Wayne County	<u> </u>	74
Karli 	Kelly	ECT		

Meeting Date: ____

10-25-07

Executive Committee Attendance List

		Meeting Date:	10-25-0	7
Name		Community	Attended	Initials
Lawson	Jennifer	Тгоу		CEO
	John	Oakland County		
Mekjian		Southfield		<u>(40</u>
Mullett	Ncel)	 (<u>40</u>
Payne		Bloomfield Township		<u>(<0</u>
Rickard	Jill	Northville Township		OM2
Ridgway	Jim	ECT		
Sanzica	Phil	Oakland County		
Staup	Aaron	Novi		
Swallow	Dan	Van Buren Township		
Wilson	Tom	Romulus		
Zorza	Gary	Farmington Hills		ARZ.
Zoumbaris	Jim 	Livonia 		<u>Im</u> 3
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Executive Committee Attendance List

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Alliance of Rouge Communities Status Report 2007 Fiscal Year Updated 1/31/2008

Activity	Budget*	Paid	Remaining Balance
Monitoring Program			
- Baseline Sampling Program	\$281,884	\$224,856	\$57,028
- Rouge Data Dissemination	\$4,000	\$3,988	\$12
- Continuous Monitoring (USGS)	\$29,850	\$29,850	\$0
- Lab Services for SWPPI Monitoring	\$12,000	\$8,394	\$3,606
- IDEP Support	\$7,514	\$7,514	\$0
- 5 Year Monitoring Plan (2008-2012)	\$8,000	\$6,667	\$1,333
- Pursue Other Grant Funding Opportunities	\$15,000	\$554	\$14,446
- Evaluate Data Sharing Opportunities	\$1,000	\$970	\$30
Subwatershed Advisory Group Facilitation	\$6,047	\$3,863	\$2,184
Public Education/Involvement Activities			
- Long-Term Planning Efforts for ARC PIE	\$5,000	\$4,997	\$3
- Household Hazardous Waste Committee Facilitation	\$10,000	\$3,512	\$6,488
- "Measuring Our Success" Posters	\$36,000	\$26,465	\$9,535
- Information Packet for ARC Members/Local Officials	\$7,000	\$2,869	\$4,131
- Two Onsite Sewage Disposal System Workshops	\$5,000	\$4,949	\$51
- Research Financial Sustainability of PIE Programs	\$7,000	\$0	\$7,000
- Radio Ads Promoting Fertilizer Use Awareness	\$2,572	\$2,574	-\$2
- Municipal Training Materials Printing	\$3,000	\$2,061	\$939
Staff Support to Alliance			
- ARC Staff Support	\$120,966	\$115,690	\$5,276
- ARC Insurance (David Chapman Agency)	\$4,100	\$4,100	\$0
- Public Education Committee Support	\$19,859	\$18,444	\$1,415
Total Budgeted	\$585,792	\$472,318	\$113,474
Contingency (Not Budgeted)	\$117,870		
Total Available Funds for 2007	\$703,662		

Amount Paid from Alliance Dues	\$238,209
Amount Paid from Federal Grant	\$234,109

Alliance Dues Received	\$353,881
Alliance Dues Available for Future Bills in FY07 Budget	\$115,672

* Including amendment to be approved by Full ARC on December 12, 2007.

Alliance of Rouge Communities 2007 Task Status Revised: January 31, 2008 (Final)

ARC	2007 Budget Items	Approved 2007 Budget	Staff	Task Status
Orgai	nization Committee			
OC1	Staff Support	\$116,355	ED Services/RPO	Staff support to Alliance and standing committees. Includes: meeting coordination, reporting, administrative support, information preparation and dissemination, and maintenance of ARC web site. STATUS: Continued maintenance of ARC meeting on 3/1/07. Finalized contract with new Executive Director. Transferred ARC electronic files to FTP site for transition to new Executive Director and delivered hard copies. Met with ARC representatives and dissuessed logistical procedures. Worked with representatives to strategize on upcoming issues of concern related to the new Phase II permit, the Constock/Kalamazoo decision, SEMCOG's efforts with the Bolt decision, updating the current watershed management plans and responding to MDEQ SWPPI comments. Prepared for Organizational meeting to be held 5/11/07, but which was cancelled. Prepared and submitted letter on behalf of all ARC representatives to MDEQ indicating not updating Rouge Watershed Plans at this time.
				Prepared for and attended Finance Committee. Prepared for, attended and summarized ARC Executive Committee meeting (4/24/07). Prepared and sent out remail meeting notices to all ARC members/guests to update all committee participants. ED contacted MDEQ regarding permits and TMDLs. ED had various meetings and discussions with USCOE. ED met with D. Drullinger and N. Mullett. Prepared for ARC TMDL meeting (6/27/07). Cable interview with ED. ED attended meetings with the Alliance of Downriver Watersheds and the Great Lakes Alliance. Reviewed Wayne County Storm Water Summary. Met with T. Faas in Canton to view the ARC video that Canton taped for its cable network and for distribution to ARC communities.
				Provided information and research for the county contribution policy being drafted by the Organizational Committee; prepared for, facilitated and summarized the Executive Committee meeting on July 30, 2007. Executive Director attended the RRAC meeting on July 12th. staff prepared and sent email meeting notices for Executive Committee meeting; reviewed and contact MDEQ regarding TMDLs and permits; prepared a grants summary for the Grants committee; met internally to discuss upcoming ARC activities and due dates; contacted ACOE and drafted ARC ACOE requests; transferred website and udpated website. Prepared for and facilitated a meeting with Technical Committee members regarding ARC monitoring on 8/1007. Attended a meeting on 8/16/07 with K. Heise at Salem Township with Bill DeGroot to discuss their potential interest (or not) in joining the ARC. Prepared for and facilitated the Strategic Planning Meeting on 8/22/07. Prepared for and Actilitated the Strategic Planning Meeting on 8/22/07. Prepared for and facilitated the strategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the Scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the Scrategic Planning Meeting on 8/22/07. Prepared for and facilitated the scrategic
				Perpared all 2008 budget requests and 2007 budget amendments and submitted to R. Alsaigh and T. Faas on 8/31/07. Prepared for and attended the ARC Organizational Commitee meeting on 9/18/07. Organized, prepared for and facilitated a E.Coli Summit meeting with interested ARC members to discuss the issues associated with Ecoli TMDLs. Prepared for and attended a Technical Committee subcommittee meeting on 9/27/07 to discuss potential 319 grant applications. Attended meeting on 10/2/07 with R. Alsaigh and T. Faas to discuss budget items. Prepared for and attended ARC Executive Committee meeting on 10/25/07. Attended meetings hosted by SEMCOG to discuss Phase II permit language.
				week ending 12/7/07 - Prepared for and attended Technical committee meeting on
				12/3/08; 12/14/07 Prepared for and attended full ARC meeting on 12/12/08; 1/4/08 Prepared for and attended Technical committee meeting; 1/11/08 Prepared for and presented permit issues to Conference of Western Wayne; 1/18/08 Prepared for and attended Organizational/Strategic Plan committee meeting; Reviewed Strategic Plan document:
OC1.2	Public Education Committee Support	\$19,859	ED Services/RPO	STATUS: PIE Committee meetings were held on January 16, 2007 in Southfield; April 26, 2007 in Canton Twp, and July 12, 2007 in Beverly Hills. Prepared a PIE committee summary for the PIE committee chair to discuss at the July 30, 2007 ARC Executive Committee meeting; prepared handouts for and faciliated PIE meeting on July 12, 2007 in Beverly Hills; Prepared PIE Committee summary. The next PIE Committee Meeting is 1:30 p.m. October 18, 2007 in Livonia.
OC2.a	ARC Insurance	\$4,100	Outside Purchase	STATUS: Completed
OC2.b	Fiduciary Services Subwatershed Advisory Group Facilitation	\$6,047	Wayne County ED Services/RPO	a) Sub-watershed Advisory Group (SWAG) meeting facilitation and coordination STATUS: ARC Grants subcommittee on 1/9/07 to discuss grant funding to update SWMPs. Discussions with MDEQ about applying for 319 grant to update the plans. Grants subcommittee meeting on 1/25/07 at OCDC. Coordination with SWAG facilitators on compilation of SWAG electronic files and transition to ARC Executive Director. Coordinated with SWAG reps via phone and email to discuss topics for upcoming SWAG meetings. Prepared for, attended and prepared meeting summary for the following subvatershed meetings: Main 3-4 (3/9/07); Main 1-2 (S/8/07): Upper (5/17/07); Lower1/Middle (3/2/407); Middle 3/Lower 2 (5/9/07). Drafted Round VIII Ranking letters for subwatershed groups.
Organi	ization Committee Total	\$146,361		
Public	Involvement and Education Com	mittee		Staff support to the PIE Committee to develop a five-year plan for public involvement and
PIE2	Long-Term Planning Efforts for ARC PIE	\$5,000	ED Services	education activities for the Alliance of Rouge Communities STATUS : Staff facilitated the Planning Committee Meeting on August 2, 2007 in Troy and August 20, 2007 in Livonia. Staff created cost table based on preliminary budget and budget requests for 2008 PIE Budget for review by the planning committee and the finance committee. Staff completed budget activities for the 2008 budget. Task complete. HWW initiative in the Rouse Biver Watershed in 2007. STATUS : The HHW Subcommittee
	Household Hazardous Waste			met on August 7, 2007 in Bloomfield Township to review the Wayne County HHW booklet, made edits and suggestions for an ARC publication. Staff is revising WC HHW booklet for use by ARC members. The HHW Subcommittee met on November 14, 2007 in Bloomfield Township to review the draft ARC HHW guide. Staff has incorporated comments and is in the process of making the document web accessible.
PIE3	Committee Facilitation	\$10,000	RPO	Create posters for the Lower 1 and Lower 2 subwatersheds highlighting progress towards SWPPI goals. STATUS: The Lower 1 and Lower 2 posters were printed and distributed at the Rouge 2007 event. Posters are being distributed to the Lower Rouge communities in December
PIE4		\$36,000	RF0	Conduct a fertilizer education pilot program. STATUS : This Program will not be conducted in 2007 under the ARC Activities.
PIE5	Information Packet for ARC	e7 000	RPO/Wayne	STATUS: Materials have all been delivered. Task is complete.
PIE6 PIE7	Two Onsite Sewage Disposal Workshops	\$7,000	RPO/Wayne County	Preparation of materials for two OSDS workshops. STATUS: OSDS Workshops were held on March 8, 2007 in Livonia (23 attendees); March 15, 2007 in Van Buren Township (36 attendees) and March 22, 2007 in Farmington Hills (76 attendees). The Bloomfield Township workshop set for March 29, 2007 was canceled due to minimal response, and interested residents were directed to the Emminuton Hills workshop. The Computer
	Research Financial Sustainability of PIE Programs and SWPPI	\$3,000		STATUS: None
PIE8	Implementation Radio Ads Promoting Fertilizer Use	\$7,000	ED Services	STATUS: Radio Ads have all been aired. Task is complete.
PIE9	Awareness Municipal Training Materials Printing	\$2,572	Wayne County	STATUS: Printing and distribution of the Municipal Garage posters and fact sheets has been completed. Task 10 is complete

Alliance of Rouge Communities 2007 Task Status Revised: January 31, 2008 (Final)

ARC	2007 Budget Items	2007 Budget	Staff	Task Status
PIE Co	ommittee Total	\$75,572		
Techr	ical Committee			
TC1	Baseline Sampling Program	\$281,884	ED Services/RPO	 a) SWPPI monitoring in the Main 3-4 Subwatershed (15 dry weather events at 3 locations) and 5 wet weather events at 3 locations). b) StrATUS: 15 dry weather events and 5 wet weather events have been sampled. b) of the dry weather summaries and 5 of the wet weather summaries are prepared. c) StrATUS: Field Sampling Plan and Standard Operating Plan and Standard Operating Procedures. STATUS: Field Sampling Plan and Standard Operating Procedures (SOPs) were updated for 2007 and approved by USEPA. Sampling planning including field equipment maintenance was completed.
				c) Technical assistance to Technical Committee (TC) and SWAGs. STATUS: Coordinated with the Main 3-4 SWAG to select sampling locations, including preparation of data summary presentations of past monitoring results. Meeting with Technical Committee chair to review goals and objectives for new monitoring program. STATUS: ARC members attended a TMDL stakeholder meeting on 6/25/07 held by MDEQ to discuss the nathogen and bioiz TMDL: reports
				d) Loading and processing of all data (including USGS, Rainfall, and data funded/collected by others in support of Rouge Project) into the Rouge sampling database, including QA/QC review and interpretive analysis. STATUS: All 2006 data has been formatted, loaded and QC reviewed. Task complete.
				e) Annual Rouge River Eco-system Monitoring and Assessment report (2006 data). STATUS: 2005 report has been completed and is published on the Rouge River website. Completed tabular summaries, figures, and regression analyses for the 2006 RREMAR. Draft document is complete and under review. Review comments were requested to be returned December 5, 2007. 2006 RREMAR initial review draft comments have been received and applied and the document is in the final stage of review.
TC2	Rouge Data Dissemination (WebView)	\$4,000	RPO	Update the on-line database to include 2006 final data. STATUS: Task complete.
TC3	Lab Services	\$12,000	Paragon / E-Lab	Laboratory analysis of wet and dry event samples. STATUS : Sampling is complete for 2007. All laboratory results, QC, case narratives have been received. All invoices have been approved for payment and provided to WC. Task complete.
				STATUS: Cover letter for IDEP report placed on ARC letterhead and submitted to Technical Committee Chair for signature and mailing to MDEQ. The annual SWPPI report template task
TC4	IDEP	\$7,514	RPO	is proposed to be postponed until 2008. a) Continuous monitoring of dissolved oxygen and temperature at 2 locations from May through October. STATUS: USGS installed the dissolved oxygen and temperature monitoring equipment and was operational prior to May 1, 2007. On-line real-time data is available at http://waterdata.usgs.gov/nwis. USGS monitoring of DO and temperature is complete for 2007
100	Commons recomming			The new computer involvement of the computer is a second secon
				c) Spring installation/fall removal of equipment, regular maintenance of sampling sites and field equipment, data processing and calibration adjustments. STATUS: Water quality sondes have been installed, are operational, and undergo routine maintenance. Equipment was removed. Task complete.
				STATUS: Recommendations for continued/reduced sampling for the next five years were summarized for the Technical Committee based on a review of sampling results from the current five year monitoring program. ED met with WC staff to review current volunteer monitoring programs and discuss suggested volunteer monitoring activities for new 5-year program. Reviewed current FOTR programs and site locations. Researched/reviewed the CityGreen infrastructure modeling program for potential integration into the 5-year program. Developed goals/objectives for new 5-year monitoring program. Alternatives were prepared for review and further understand the 5-year monitoring program. Alternatives were prepared for consideration at the August TC meeting regarding reductions in the monitoring program. Due to the anticipation of the WMP updates in 2008, it was determined that the 5-year program suggested by the ED would be considered an initial recommendation and would undergo further refinement during the WMP update process. The ED will prepare a final "Initial 5-year"
TC6	5 Vear Monitoring Plan	\$8.000	ED Services/RPO	Recommendation" to complete this task in 2007. Prepared final memo regarding "initial 5-year r
	Pursue Other Grant Funding		ED Services/	STAUS: Prepared summary of grant funding opportunities. Prepared information related to ACOE funding availability on behalf of ARC and forwarded to ACOE. Meeting scheduled with ACOE to discuss. The ED is currently drafting two (2) 319 grant applications on behalf of the ARC. In addition, the ED is meeting with the ACOE to discuss funding and project opportunities. ED submitted (2) 319 grant applications on behalf of the ARC.
TC7	Opportunities	\$15,000	Future Grant	STATUS: Staff reviewed and discussed internally various notential sources of outside data
TC8	Evaluate Data Sharing Oppportuniities	\$1,000	ED Services	and reliability of sources of outside data. It is anticipated that this task will be completed during the update of the WMP in 2008 given that it is a complimentary task to thh 5-year monitoring program. Approximately \$4,000 is available to carryover into 2008 for the ED to complete.
	Additonal Task-TMDL Review	\$4.611	ED Services	ECT staff prepared an official response on behalf of the ARC to the Michigan Department of Environmental Quality regarding the public comment notices on the three (3) Rouge River TMDLs. This task was not part of the original contract and has been billed to a separate task number internally. The total cost for this task is \$4,610.61 and will not be billed to the ARC unit authorized.
	Additional Task - Ecoli Summit and Letter Preparation	÷ 130 Å Å	ED Services	ECT staff organized, prepared for and facilitated a meeting with interested ARC members to discuss the issues associated with the E.Coli TMDL. As a followup, the ED prepared draft and final versions of a letter on behalf of the ARC to the MDEQ to express the concerns associated with this TMDL and its linkage to the new storm water permits. Letter was mailed to MDEQ.
Techni	Additional Task - Phase II Permit Review/Comment/Meetings cal Committee Total	\$363,859	ED Services	ED currently working on behalf of the ARC to prepare public comments regarding the DRAFT Phase II NPDES Watershed permit. In addition, ED and staff will attend meetings with MDEQ staff in December to discuss the Phase II permit components. Prepared permit revisions to various ARC documents; Attended SEMCOG meeting regarding permit; 12:21/07 Prepared for and met with MDEQ regarding permit on 12/21/07; Prepared documents for and met with MDEQ regarding permit on 1/18/08; Attended SEMCOG meeting regarding permit
Total	2007 ARC Budget	\$585,792		



Working together, restoring the river

Strategic Planning Document (Draft: 1/23/08)

The following document was assembled to help guide the ARC members through a strategic planning process. The format, content, and topics are all open to discussion. Comments are encouraged. Please forward written comments to comeara@ectinc.com for inclusion in subsequent drafts.

STRATEGIC PLAN COMMITTEE

<u>Co-Chairs:</u> Kurt Heise, Wayne County Department of Environment Dave Payne, Bloomfield Township

<u>Members:</u> James Anulewicz, Plymouth Township Thomas Biasell, Farmington Hills Michelle Bononi, Washtenaw County Kelly Cave, Wayne County Joe Colaianne, Oakland County Wayne Domine, Bloomfield Township Kurt Giberson, City of Dearborn Jennifer Lawson, Troy Gary Mekjian, Southfield Phil Sanzica, Oakland County Dan Swallow, Van Buren Township Gary Zorza, Farmington Hills Meghan Bonfiglio

Staff: James Ridgway, ARC Executive Director Zachare Ball, ARC Staff

INTRODUCTION

The Rouge River Watershed, located in Southeast Michigan, runs through the most densely populated and urbanized land area in the state. The watershed is approximately 438 square miles in

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size and includes all or part of 48 municipalities in three counties, with a population of over 1.4 million people.

The Alliance of Rouge Communities (ARC) is a voluntary public watershed entity currently comprised of 40 municipal governments (i.e. cities, townships and villages), three counties (i.e., Wayne, Oakland and Washtenaw) and the Wayne County Airport Authority as authorized by Part 312 (Watershed Alliances) of the Michigan Natural Resources and Environmental Protection Act (MCL 324.101 to 324.90106) as amended by Act No. 517, Public Acts of 2004. (*Further information is available at www.allianceofrougecommunities.com*)

Officially formed in January of 2006, the ARC members represent public agencies with storm water management responsibilities whose jurisdictional boundaries are totally, or in part, located within the Rouge River Watershed located in southeast Michigan. The state law authorizing the formation of watershed alliances throughout Michigan was modeled after a Memorandum of Agreement (MOA) adopted by the Rouge River watershed communities and counties in August of 2003, which successfully guided a regional effort over a three-year period to address watershed-wide water quality and water quantity issues.

The 2003 MOA was developed by the communities and the three counties to respond to declining federal grant funds to Wayne County for the Rouge River National Wet Weather Demonstration Project_that had supported watershed-wide management efforts since 1993. During the three years of operation under the MOA, the Rouge River watershed communities voluntarily contributed nearly \$900,000 to match available federal funding for cooperative watershed management activities. The first year budget for the ARC (2006) was approximately \$600,000 with fifty percent local and fifty percent federal funding.

Under the ARC bylaws all cities, townships and villages as well as the counties located totally or in part within the Rouge River watershed are eligible for membership. Over 95 percent of the eligible communities and counties have adopted the bylaws through formal action of their respective governing authorities. In addition, the bylaws provide for membership of other public entities in the watershed who under state law are required to have a water discharge permit. Several public agencies are still considering membership.

The purpose of the Alliance of Rouge Communities (ARC) is to provide an institutional mechanism to encourage watershed-wide cooperation and mutual support to meet water quality permit requirements and to restore beneficial uses of the river to the area residents. The ARC Technical Committee, in addition to design and review of the annual ARC water quality monitoring program, develops materials to guide members in meeting state storm water permit requirements, assists in the development and implementation of technical training programs, and serves as liaison with the Michigan Department of Environmental Quality on storm water permitting issues including the development of subwatershed management plans. The ARC Public Information and Education Committee (PIE) develops public information materials, sponsors workshops, and other public involvement activities to encourage stewardship of the river, coordinates activities with non-profit organizations and other public and private organizations interested in building public stewardship of the river, and conducts informational meetings for

public officials to explain the role of the ARC and the benefits of governmental cooperation in addressing water management issues.

Funding for these activities as well as for the staff support of the ARC and its committees is raised through assessments to members based upon an allocation formula that gives equal weight to the population and land area for community contributions and a similar weighted assessment for non-community, public agency members. Local contributions are used to match grant dollars that currently represent nearly fifty percent of the annual ARC budget.

The ARC's structure requires a full membership meeting at least twice each year. Election of officers, adoption of the annual budget and assessments to communities, major policy issues, as well as any other formal action is reserved for the full membership meetings. The ARC takes formal actions based upon a majority vote of its members unless there is a call for a voting of member shares. The voting shares are directly proportional to the annual assessments. The Alliance elects three officers (i.e., Chair, Vice Chair, and Treasurer) from among its community members for two-year terms. The three officers, representatives of each county, and elected representatives from each the seven subwatershed groups comprise the ARC Executive Committee that oversees the day to day operations between the meetings of the full Alliance. In addition, the chairs and vice-chairs of the standing committees (i.e., Finance, Public Involvement and Education, Technical.) are appointed by the three officers. Standing committee are subject to approval by the full ARC and this committee examines and recommends organizational and policies including consideration of new public agency members and the designation of non-voting ARC Cooperating Partners.

STRATEGIC PLANNING PROCESS

In 2007, the Alliance of Rouge Communities hired an executive director to run its day-to-day operations. Previously, the ARC determined that once an executive director was in place, a strategic plan would be developed in cooperation with and approved by the Executive Committee.

This document is based on meetings of the Organizational Committee's Strategic Plan Subcommittee held from August 22, 2007 to January 16, 2008. The 15 subcommittee members were asked to discuss where they would like the ARC to be in five years. Comments from the committee's first session were distilled into four focus areas: Membership, Financing, Storm Water Permitting and Communications. A draft version of this document was also reviewed by the ARC Executive Committee and the full ARC. This final product is based on Input by the membership.

MISSION AND VISION

Mission

The Alliance of Rouge Communities (ARC) will continue to improve the Rouge River, return beneficial public uses, and prevent future problems. It will reduce costs for meeting storm water permit requirements through cooperative efforts, and provide a state and national model for locally driven watershed approaches that minimize the need for State/Federal mandates.

Vision

We envision a dynamic working partnership comprised of Rouge River communities, counties and agencies working together to sustain a healthy and vibrant Rouge River.

STRATEGIC PLAN FOCUS AREAS

MEMBERSHIP

The Alliance of Rouge Communities will demonstrate value to its membership by providing technical assistance on permit issues, conducting public involvement and education activities and addressing other issues as they arise to benefit the organization. Ultimately, these activities demonstrate the value of a working partnership and will restore the Rouge River for public uses.

Retention of existing members and addition of new members to the ARC remains a challenge. Since the ARC began operations in 2003, the officers and membership have been focused on formalizing the ARC's organizational structure by pursuing watershed alliance enabling legislation, writing bylaws and hiring an executive director. The ARC has done well retaining its membership during this transitional period. The pieces are in place and now the ARC must conduct activities that are meaningful to its membership.

The day-to-day operations of the ARC are performed through a group of standing committees. Currently, the Technical Committee oversees activities such as the monitoring program, the illicit discharge elimination program, and pursuing grants. The Public Involvement and Education Committee oversees broad initiatives such as, conducting workshops, distributing materials and helping to publicize successes. The Organizational Committee oversees membership requirements and rules. The Finance Committee oversees budget matters, including membership dues and finances. All ARC members receive the benefits of these activities, but these benefits must be sufficiently valuable to retain existing members and engage others. This goal's objectives will consistently underscore the benefit of ARC membership to a community that is a dynamic entity with changing demographics, officials and stakeholders. .

GOAL 1: Retain members and gain new ones

- a) Offer cost-effective permit compliance support.
- b). Actively encourage permit holders such as school districts, universities and industry to participate in the ARC.
- c) Promote ARC membership by communicating the benefits to member communities and agencies.

i. Prepare a presentation package for communities including a brochure and powerpoint presentation

d) Formalize the nomination process for officers.

i. Review the nomination process for ARC officers and either endorse or modify the policy to reflect the concerns of ARC members.

FINANCE

Since the Alliance of Rouge Communities (ARC) was created in 2003, member communities have paid dues based upon equal weight to the population of the unit of government within the watershed according to the most recent United States census and the land area within the watershed. The current assessment is not reduced based upon the addition of new members. There is some concern that dues may have to be increased to make up for the funding that could be lost without notice when federal funding ends. If dues are not increased when federal funding ends, the ARC would have to conduct its business with half of its current operating budget.

As mentioned previously, ARC dues pay for 50% of the following items:

- Executive Director and staff
- Water Quality Monitoring Program
- Public Education activities
- Liability insurance
- Subwatershed Management Advisory Group facilitation
- Illicit Discharge Elimination Program (IDEP) activities
- Advocacy with agencies like the Michigan Department of Environmental Quality (MDEQ), the U.S. Environmental Protection Agency (USEPA), the Michigan congressional delegation, and the U.S. Corps of Engineers

The ARC continues to seek methods for long-term funding. One of the underlying reasons for creating the ARC was to reduce the cost of storm water permit compliance by working together to address water quality policy in general, storm water permit issues and Public Education Plan (PEP) and IDEP compliance. Currently, 50% of ARC activities are funded by Wayne County using the Rouge Project funds. The other 50% of ARC costs are paid for by the member communities. Other storm water activities in the Rouge River watershed are funded through a county grant program that provides 50% of total project costs. Total federal funding for Rouge River watershed activities has been reduced over the years and could stop all together in 2009. At the same time, costs to local governments for storm water compliance are increasing and revenues are decreasing. It could be harder to pay to support permit activities.

GOAL 2: Develop and attract resources that enable the ARC to accomplish its goals

a) The Finance Committee will review the membership dues structure and endorse or modify it to reflect the concerns of the member communities.

i. Explore an incremental dues increase.

ii. Correlate any dues increase with the ability of subcommittees to increase effectiveness.

- b) The Finance Committee will investigate the creation of a contingency fund/reserve to augment the transition to funding the ARC using dues (when the RPO grant ends)
- c) The Executive Director will investigate and pursue alternative funding sources, especially grants and donations to support ongoing operations of the ARC.
- d) The ARC will develop a plan for approaching private sector companies within the watershed for project sponsorship and partnership opportunities.

GOAL 3: Be more cost-efficient/share costs.

- a) Continue to pool resources for monitoring.

 The cost effectiveness of this effort must be documented for presentations to local boards and councils to clearly demonstrate the efficiencies gained through participation on the ARC.
- b): Leverage county resources.

 The County services remain a cost effective means for permit compliance and should be coordinated and documented through the ARC.
- c) Formalize policies and processes related to requests for proposals, out of scope expenses and evaluations of consultants and firms conducting business with the ARC.

STORM WATER PERMITTING

The cost of permit compliance continues to grow but the ARC is looking for ways to control cost while improving water quality. Currently there are seven subwatershed management plans for the Rouge River Watershed. This means seven sets of goals and a plethora of objectives to fulfill those goals, as well as dozens of community actions to fulfill the objectives. A single permit would:

- Allow all ARC communities to address the same set of goals and objectives;
- Allow the ARC to focus on watershed-wide solutions to solve water quality problems,
- Pave the way for a single annual report which would outline comprehensively all ARC activities that addressed permit activities in a year and reduce the amount of time communities have to spend writing their annual reports;
- Provide for consistent reporting on watershed activities.

One watershed permit would dovetail nicely with the planned Rouge River watershed management plan update slated for 2008. One watershed management plan could be developed with a chapter devoted to each subwatershed. While addressing this goal, consideration would have to be given to Rouge River Watershed border communities, such as Troy, who are in more than one watershed. In addition, the ARC must determine how best to work within the legal constraints of the Total Maximum Daily Load (TMDL) program to improve water quality and control costs to local communities. The TMDL policy of the USEPA has been challenged in court continuously for decades. The result is a haphazard program that varies from state to state and Region to Region. The ARC has had a preliminary meeting with MDEQ regarding proposed TMDLs for the Rouge River Watershed. In addition, the draft storm water permit which will be implemented by MDEQ in April, 2008, requires communities to address TMDLs in many areas of the proposed permit.

GOAL 4: Explore the option of establishing a single watershed permit for the Rouge River

a) Establish a working group to work on this issue.

b) Develop standard reporting methods/one annual report written on behalf of members. The ARC will attempt to secure approval from MDEQ for a consolidated annual or biannual reporting mechanism concurrently with the single permit approach.

GOAL 5: Develop a strategy for addressing TMDLs

- a) Establish a working group to address this problem.
- b) Negotiate with MDEQ to revisit the E. coli requirement.
- c) Negotiate all TMDL requirements in the Rouge River Watershed with the MDEQ.

COMMUNICATIONS

Environmental programs continue to evolve and the cost of compliance changes from year to year. The Alliance of Rouge Communities (ARC) should consider how best to impact these changes in a manner that continues water quality improvement but limits the cost of less productive bureaucratic procedures. A comprehensive communications strategy should be developed to communicate with the following parties:

- MDEQ
- ARC Members
- Other watershed alliances/groups
- Southeast Michigan Council of Governments (SEMCOG)
- U.S. District Court Judge John Feikens
- The Media

GOAL 6: Develop a communications strategy.

- a) Regularly create press releases on newsworthy ARC events and initiatives
- b) Write an annual report targeted to local boards and commissions.
- c.). Generate a monthly e-mail that discusses issues being addressed and other information that is important to ARC members.
- d) Make ARC resources available for presentations to local boards, councils and commissions.
- e) Conduct meetings with the MDEQ and the USEPA as required

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Rouge River Subwatershed Management Plans Update Approximate Schedule

		January			February			March				April			Мау							
Week of:	1st	7th	14th	21st	28th	4th	11th	18th	25th	3rd	10th	17th	24th	31st	7th	14th	21st	28th	5th	12th	19th	26th
Technical Meetings	Mtg										3/12									5/14		
MDEQ Meetings							2/11								Update	e						
SWAG Meetings									Mtg						Meetin	ıg?						
Watershed Characteristics																						
Goals & Objectives																						
Implementation Actions																						
Public Participation															Public	Mtg						
Technical & Financial Assistance																						
Timeframe/Measurable Milestones																						
Monitoring Plan																						
Draft Plan																						
Final Plan - Due November 1st																						

		June			July August				September					October								
Week of:	2nd	9th	16th	23rd	30th	7th	14th	21st	28th	4th	11th	18th	25th	1st	8th	15th	22nd	29th	6th	13th	20th	27th
Technical Meetings											8/13								10/8			
MDEQ Meetings											Meetin	ıg										
SWAG Meetings				Mtg																		
Watershed Characteristics																						
Goals & Objectives																						
Implementation Actions																						
Public Participation								Public	Mtg					Public	Mtg	Public	Comme	ent - 30	Days			
Technical & Financial Assistance																						
Timeframe/Measurable Milestones																						
Monitoring Plan																						
Draft Plan													Forma	t/Revie	N					Update	e/Revie	w
Final Plan - Due November 1st																					Finaliz	е



DRAFT Rouge River WMP Goals & Objectives

Working together, restoring the river

Mission/Vision Statement - Initial Thoughts:

- The mission of this watershed management plan is to protect and restore the Rouge River Watershed so that the designated & desired uses are achieved and maintained.
- The mission of this watershed management plan is to continue activities within the Rouge River Watershed that move towards achieving and maintaining designated & desired uses.

Goal I - Remove sources of pollution that threaten public health.

- Address remaining SSOs, CSOs
- Identify and remove illicit discharges & illicit connections.
- Identify and require correction of failing on-site septic systems.
- Minimize pollution from animal waste.
- Review State water quality standards as applicable to urban settings.

Goal II - Reduce runoff impacts through sustainable stormwater management.

- Implement stormwater regulations to address increased water volumes and velocities.
- Reconnect stream network to floodplains, wetlands and rivers.
- Reduce impacts from urban stormwater runoff.
- Create long-term maintenance requirements for stormwater system.

Goal III - Educate the public regarding their impact on the River.

- Conduct public education and public participation programs.
- Educate riparian land owners about their responsibilities.
- Promote better understanding of the connection to the river and the need for river stewardship.
- Collaborate with Rouge River watershed stakeholder groups on stewardship activities.

• Educate homeowners on proper disposal of household hazardous waste, reduction of lawn and garden chemical use and proper septic system maintenance.

Goal IV - Promote opportunities to protect, restore, and enhance patural features.

- Protect existing high-quality natural features.
- Restore important natural features.
- Enhance existing natural features.

Goal V - Increase and enhance the amount and quality of recreational opportunities.

- Identify key areas to plan for recreational and interpretive opportunities.
- Identify & publicize publicly owned lands, parks, and greenways adjacent to the river to encourage active & passive recreational uses and ownership of the river.

Goal VI - Improve water quality in the river

- Minimize soil erosion and sedimentation
- Reduce nutrient loading in stormwater.
- Increase and maintain dissolved oxygen (DO) concentrations at State standards for designated uses.

Goal VII - Enhance and maintain river and watershed ecosystem for fish and wildlife

- Encourage woody debris management and flow maintenance activities that protect or enhance essential fish and wildlife habitat.
- Encourage protection of existing high value wildlife habitat.
- Identify opportunities to improve and/or create fish and wildlife habitat.
- Identify and implement actions to address the Rouge River Biota TMDL.

Goal VIII - Establish financial and institutional arrangements for the fulfillment of the management plan

- Develop creative financing programs to support local stormwater management.
- Continue involvement with the ARC and Rouge Watershed organizations to guide watershed-wide decisions so that standards, ideas, programs are shared.
- Develop and implement enforceable SWPPIs, acceptable to regulatory agencies and Phase II permittees.

Watershed Management Plan Update Workplan						
 EPA Elements defined below with associated workplan tasks to meet the requirement: Identification of the causes and sources of impairment or threats to the waterbody Estimate of the load reductions expected from the management measures Description of the management measures needed to achieve the proposed load reductions Estimate of the amount of technical, financial and regulatory assistance needed Public Information, education and participation Reasonably expeditious schedule for implementation Interim measurable milestones for implementing the management measures Criteria to determine whether or not load reductions are being achieved Monitoring component to evaluate the effectiveness of implementation Plan to also meet updated Phase II NPDES Permit and CMI requirements. 						
A Evaluate and Summarize Watershed Characteristics	\$39,000					
Review/summarize 2006 & 2007 RREMAR data. .1a Work with WCDOE to identify/edit maps from RREMAR for use in WMP Updates						
Conduct PLOAD Analysis (to 1 square mile) A.2a Estimate nonpoint source loading using PLOAD A.2b Prepare maps/tables by subshed to summarize estimate loading						
A.20 Prepare Geomorphic Summary of Watershed .3 Prepare Geomorphic Summary of Watershed A.3a Summarize past Rouge Wshed Streambank Inventory Reports A.3b Conduct Flashiness Index Analysis using historical data from USGS gages A.3c Summarize cross-section data from past Rouge Wshed studies and recent WCDOE field data A.3d Provide brief summary of general geomorphology expectations for the Rouge Wshed						
A.4 Review/summarize 2006 FOTR benthic monitoring results						
A.5 Review RAP with associated beneficial use impairments and incorporate into Plan						
A.6 Review FOTR Ordinance summary information and evaluate needs for additional ordinance information						
A.7 Correlate existing data above to move towards identifying/prioritizing critical areas						
.8 Prepare maps for use in WMP including watershed map, land use, soil types, natural features & hydrology. Use FOTR data for wetlands/woodlands						

A.9	9 Summarize all the existing conditions (from above data) in Plan and also include the following:							
A	A.9a water body use designations & water quality criteria for use designations							
A	A.9b TMDL listed areas or segments							
A	A.9c specific causes and sources listed by water body/segment							
A	A.9d causes of threats/impairments listed via a quantifiable method							
A	A.9e sources of threats/impairments mapped or identified by area/subarea							
	A.9f contributions from each source location/category quantified							
	D - Develop Webs Ovellin between est Ovela and Lood Dedevices	¢20,200						
	B Develop water Quality improvement Goals and Load Reductions	\$20,300						
B.1	1 Identify goals and objectives for the entire watershed							
B.2	Estimate load reductions needed to address each impairment/threat in A.							
B.3	Estimate load reductions associated with recommended management measures							
B.4	Link load reductions to each cause/source described in A.							
B.5	.5 Summarize goals and objectives associated with watershed							
	C Drighting Critical Argan and Implementation Actions	¢40.200						
(C Prioritize Critical Areas and Implementation Actions	\$42,300						
(C.1	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed	\$42,300						
C.1 C.2	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources	\$42,300						
C.1 C.2 C.3	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified.	\$42,300						
C.1 C.2 C.3 C.4	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. 4 Quantify load reductions associated with management measures (in conjunction with B above)	\$42,300						
C.1 C.2 C.3 C.4 C.5	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. 4 Quantify load reductions associated with management measures (in conjunction with B above) 5 Meet with individual ARC representatives to review actions, management measures, project needs, presence of existing ordinances and potential commitments	\$42,300						
C.1 C.2 C.3 C.4 C.5 C.6	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. 4 Quantify load reductions associated with management measures (in conjunction with B above) 5 Meet with individual ARC representatives to review actions, management measures, project needs, presence of existing ordinances and potential commitments 6 Summarize critical areas, recommended management measures and associated load reductions expected	\$42,300						
C.1 C.2 C.3 C.4 C.5 C.6 C.7	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. 4 Quantify load reductions associated with management measures (in conjunction with B above) 5 Meet with individual ARC representatives to review actions, management measures, project needs, presence of existing ordinances and potential commitments 6 Summarize critical areas, recommended management measures and associated load reductions expected 7 Identify commitments and responsibilities for implementing management measures.	\$42,300						
C.1 C.2 C.3 C.4 C.5 C.6 C.7	C Prioritize Critical Areas and Implementation Actions Based on existing conditions, prioritize critical areas in the watershed Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. Quantify load reductions associated with management measures (in conjunction with B above) 5 Meet with individual ARC representatives to review actions, management measures, project needs, presence of existing ordinances and potential commitments 6 Summarize critical areas, recommended management measures and associated load reductions expected 7 Identify commitments and responsibilities for implementing management measures. D Technical and Financial Assistance	\$42,300 						
C.1 C.2 C.3 C.4 C.5 C.6 C.7 C.7	C Prioritize Critical Areas and Implementation Actions 1 Based on existing conditions, prioritize critical areas in the watershed 2 Identify management measures needed to address causes/sources 3 Prioritize critical areas for each management measure identified. 4 Quantify load reductions associated with management measures (in conjunction with B above) 5 Meet with individual ARC representatives to review actions, management measures, project needs, presence of existing ordinances and potential commitments 6 Summarize critical areas, recommended management measures and associated load reductions expected 7 Identify commitments and responsibilities for implementing management measures. D Technical and Financial Assistance 0.1 Prepare a table of management measures and summarize costs for implementation and necessary resources	\$42,300						

E	Public Participation and Involvement		\$14,400
E.1	Review DRAFT PPP and revise based on PIE input		
E.2	Conduct Public Participation activities (estimate 4 public meetings)		
E.3	Summarize public information, education and participation to include the following:		
E.3a	information, education and public participation goals and objectives for the managmeent programs		
E.3b	a strategy or plan for the public information, education and participation		
E.4	Prepare Powerpoint Presentation for use by communities for elected officials and community support		
F	Action Implementation Timeframe/ Interim Measurable Milestones		\$12,300
F.1	Develop summary/table of dates for developing/implementing management measures		
F.2	Outline steps associated with implementing management measures		
G	Criteria for achieving load reductions/Monitoring plan component		\$14,500
G.1	Identify data sharing opportunities and develop 5-Year Monitoring plan		ψ1 1 ,500
G.2	Summarize criteria to determine if load reductions are being achieved	_	
G.3	Summarize monitoring approach, responsibilities, criteria & timeframes		
н	Draft and Final Watershed Management Plans		\$23,000
H.1	Compile and prepare draft and final plans	-	
H.2	Meetings with MDEQ as project progresses (estimate 4 meetings - 1 to review workplan and 3 during project)	_	
		Printing and Expenses	\$10,000
	DBE	Contract (~30%)- ECT has 15% markup	\$8,730
	Total Estima	nted Budget for WMP Update	\$196,830

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
1	Cover Page: 2 nd Paragraph	The literature documents that the E. coli values in urban storm water routinely exceed 300 cfu. The permit language suggests that these discharges will not be covered under this permit. Signing the permit could mean immediate noncompliance with this requirement.
2	Cover Page: 6 th Paragraph	The MDEQ has always held that they can unilaterally "modify, suspend, or revoke" a permit without cause. The communities, however, do not agree with this position. Allowing "notice and opportunity for a hearing" does not change this stand.
3	Page 2: Items in COC	Many municipalities are unaware that they are included in a TMDL area. The MDEQ is better suited to provide this information for inclusion.
4	Page 2: Items in COC	Locating discharge points is an iterative process. The format of the discharge point location may vary by municipality. Most will provide it using Lat/Long information however this should not be a requirement. Locating discharge points is a costly exercise that does not improve in stream water quality. For counties and road commissions, there are tens of thousands of locations. Most municipalities continue to improve their knowledge of their drainage system and are willing to share this knowledge. The schedule for completing this task should not, however, be driven by a permit cycle. The funds can be better spent on projects and activities designed to improve water quality.
5	Section A. 1.a. Eligible Permittees	Recognizing that a large number of questions must be answered, the ARC wants to preserve the opportunity to submit a single watershed-wide permit. The ARC, as established under PA 517 of 2005, proposes to submit a single permit application for the entire watershed. Individual communities could be identified as "nested jurisdictions" as well as co-permittees; similar to how permits have been issued under the sanitary sewer overflow permit program.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
6	Section A.1. b. Storm Water Discharges by Permittee	Throughout the discussion of the storm water permit, there has been an underlying understanding that this permit would not include numeric limits for storm water quality. After an initial permit discussion meeting between MDEQ staff, SEMCOG and ARC representatives on 9/26/07, it was clear to us that the intent of the permit language was not to require compliance with numeric limits. This language and the repeated reference to the TMDLs suggest that the communities will be held to numeric limits in general, and the 300 cfu E coli limit in particular. Further, the term "effluent limits and monitoring" has a numerical connotation and should be replaced. (Also Refer to Note 13)
7	Section A.2.a Discharge Point Location	The MDEQ should only permit flows into the waters-of-the-state. Discharges between local jurisdictions are addressed in local ordinances, the Drain Code, the building code, etc. The permit should not require information on where pipes change jurisdiction as it quite common to have multiple jurisdictions within a very short part of a storm sewer system. As an example, platted subdivisions may have a storm sewer system that changes jurisdiction multiple times in the road, between lots, in rear yards and in common areas. Not being specific to waters-of-the-state will create a significant documentation exercise burden that will not result in improved water quality. (Also Refer to Note 4)
8	Section A.2.a Discharge Point Location	The benefit of submitting discharge locations in electronic form is unclear. While most communities are migrating to electronic drainage information, this should not be a requirement of the permit. It is costly, time consuming and unlikely to provide useful information to all permittees This data set will be huge. The formats will vary. The ARC suggests that this requirement be eliminated and a map, like in the previous permit, be accepted form of information. It would also be acceptable for all additional data to be maintained by the community and accessible to the MDEQ upon request.

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Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
9	Section A.2.a Discharge Point Location	Most communities have begun to catalog the BMPs under their jurisdiction but this should not be a requirement of the permit. Many communities have thousands of BMPs that would be included under the current language. In areas where water quality is good, these communities should not be required to catalog these structures.
10	Section A.2.a Discharge Point Location	Communities have information regarding discharge point receiving waters and hydrologic boundary of the cover area in the form of construction and as-built plans. For communities to submit this information electronically or otherwise would be cost-prohibitive, cause an excessive amount of paperwork for the State and would not benefit water quality efforts. If a community is required to track receiving waters of a discharge point they have the ability to 'pull' plans and track this information. The ARC suggests that this requirement be eliminated and a map, like in the previous permit, be accepted form of information. It would also be acceptable for all additional data to be maintained by the community and accessible to the MDEQ upon request.
11	Section A.2.b. Discharge Point Labeling	Labeling outfalls may be an applicable practice is some areas but should not be required state wide. Outfall marking is costly and does not directly result in improved water quality. If a resident notices a questionable discharge, the location of the particular outlet can easily be identified at a later date. That resident should be able to identify the outlet a few days later to aid municipal employees in identifying the source of the discharge. In addition, marking open ditches in some sort of permanent manner as they discharge into waters-of-the-state would be impractical to implement. We suggest promoting the use of the hotline that was utilized during the current permit cycle as a cost-effective, practical mechanism to address what to do if the public sees something "wrong" coming out of a pipe.

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Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
12	Section A.3.a. PPP	The ARC found many of these activities extremely costly and largely ineffective. Local communities and leaders, by their very nature, are responsible and accountable to their citizens for a wide variety of decisions and activities. During the implementation of the PPP activities under the current permit, we have learned that solicitation of stakeholder involvement has been time-consuming and costly while resulting in minimal involvement at stakeholder workshops for many areas. Although there is a level of public involvement important for watershed planning, the level of effort by permittees should focus on soliciting involvement from those stakeholders that are most active
13	Section A.3.b. 4) Identification of goals, etc.	A TMDL is a load allocation process and therefore "compliance with a TMDL is a misnomer." The TMDL for E coli in the Rouge sets the discharge level at 300cfu. This is NOT an allocation but rather a restatement of the WQS. This limit is unobtainable and therefore extremely problematic to the regulated communities. (Also Refer to Note 6)
14	Section A.3.b. 5) Specific Mgt Options and Action Plans	Revising local ordinances has proven to be a cost efficient means of improving water quality in most, but not all, communities but the choice of this management practice should be left to the community. "Revisions needed" to local zoning ordinances is a level of detail that should be left up to the local land use decision-makers and not a level of detail appropriate for a watershed management plan. Types of ordinances recommended that focus on the priorities of the watershed may be included in the plan, but the details should be part of the implementation process.
15	Section A.3.b. 6) Commitments to implement the action plan	While some reviewer felt that including costs was important to watershed planning, one County agency stated that "this is not a reasonable request." This requirement suggests that a community must commit a given amount of money to fulfill the permit requirements
16	Section A.3.b. 9) Plan revision or update	If objectives have been completed within the permit period, a watershed plan update should not be required.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
17	Section A.3.b. 9) Plan revision or update	WMP are costly and the requirement for a revision should only be triggered when additional water quality improvement is being constrained by an out-of-date WMP. Additional concerns are likely to be identified under any active water quality monitoring program. This alone should not trigger the need for a new WMP. A TMDL (whether new or existing) should be anticipated in any WMP (since the waterbody will already be on the 303(d) list). The water quality challenges leading to a TMDL should be known and be actively addressed. The change is regulatory status (i.e. on 303(d), existing TMDL, new TMDL) should not trigger a new WMP if the plan is already addressing a given water quality challenge of concern.
18	Section A.3.b. 9) Plan revision or update	The decision to update the plan should be made by the watershed group and permittees. Significant changes in land use or development that has occurred should not warrant a complete plan update when, in fact, goals, objectives and actions have addressed changes across the landscape. In addition, the last bullet appears to be a catch-all to require everyone to update WMPs every other permit cycle rather than being based on sound scientific information that would warrant a plan update.
19	Section A.3.c. Joint Requirements	The communities are willing to accept the responsibility to fulfill their individual requirements as specified in their SWPPI however those SWPPIs must be approved by the MDEQ to assure the elected officials that their actions are in compliance of the laws and regulations as well as protect them from third party lawsuits.
20	Section A.4.a SWPPI Submission	Post-construction management should be limited to areas where the permittee has jurisdiction. Jurisdictional responsibility varies across the entire State of Michigan and the proposed language does not reflect the varying levels of jurisdiction for storm water that may exist in one community. Also Refer to Note 35

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Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
21	Section A.4.b 1) SWPPI Contents	The purpose of the watershed plan is to outline actions to implement that will move towards improvement of water quality. The SWPPI requirements, as currently written, are completely disconnected from the Watershed Management Plan as there is no requirement to include the actions from the WMP that has been the foundation of SWPPIs since the inception of the voluntary general storm water permit. If it remains disconnected, then what is the incentive to write a watershed management plan?
22	Section A.4.b 2) TMDLs and (Section A.4.b 1) TMDLs)	There are many concerns associated with the TMDL and monitoring outlined in this permit particularly as they pertain to E coli. The ARC recommends that references to the TMDL be removed and/or modified to recognize that TMDLs are used to establish loads and discharge limits but specific references are not needed for the MDEQ to issue this permit.
23	Section A.4.b 3) Monitoring (Section A.4.b 1) TMDLs)	There are many concerns regarding the excessive monitoring that would be required. The ARC recommends the watershed develop a monitoring plan that focuses on impaired areas, as suggested in this section.
24	Section A.4.a 4) PEP Requirements (Section A.4.a 2) PEP)	The MEP reference was removed from the IDEP between the early permit drafts. It should be removed from here as well.
25	Section A.4.a 4) PEP Requirements (Section A.4.a 2) PEP)	The PEP Guidance should be guidance and NOT a requirement of the permit.
26	Section A.4.a 4) PEP Requirements (Section A.4.a 2) PEP)	Educating restaurants is being practiced in SEM and it has met with success. However, other communities have larger, more costly concerns on which they will chose to target their PE budget. Communities should be given the opportunity to choose to address restaurant based pollution but only in the context of their prioritized list of concern.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
27	Section A.4.a 5) IDEP Requirements (Section A.4.a 3) IDEP)	The definition of Illicit Discharges includes wild animals. No community can "effectively eliminate" the discharge of wildlife feces.
28	Section A.4.a 5) IDEP Requirements (Section A.4.a 3) IDEP)	Alternative should be allowed for smaller permit holders. It is our understanding that the statewide BOCA code, the Drain Code, and the Existing state environmental laws fulfill this requirement. This should be verified and if so, the requirement should be removed.
29	Section A.4.a 5) IDEP Requirements (Section A.4.a 3) IDEP)	Impaired waters are either listed on the 303 (d) list or have a TMDL. All other prioritization should be secondary.
30	Section A.4.a 5) a) IDEP Requirements (Section A.4.a 3)a) IDEP)	The IDEP programs vary widely across the state and the prescriptive nature of this section is inconsistent with watershed-based prioritization and allocation of resources. The BOCA code, the Drain Code, and the Existing state environmental laws provide sufficient authority to eliminate the controllable illicit connections. Experience shows that once identified, elimination of controllable discharges has not been a problem.
31	Section A.4.a 5) b) IDEP Requirements (Section A.4.a 3)b)(1) IDEP)	The Permit should demand that the permittee work toward the elimination of controllable illicit discharges. The prescriptive nature of this requirement and assumed prioritization does not reflect the real-world priorities of many municipalities.
32	Section A.4.a 5) b) IDEP Requirements (Section A.4.a 3)b)(2) IDEP)	The monitoring as currently proposed is too prescriptive, extremely costly, and has been proven to be ineffective in many, if not most, areas. The watershed plan should allow communities to prioritize their problems and then design an IDEP program to address their community specific problems.
33	Section A.4.a 5) c) IDEP Requirements (Section A.4.a 3)c) IDEP)	Language taken from current permit.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
34	Section A.4.a 5) c) IDEP Requirements (Section A.4.a 3)c)(4) IDEP)	Redundant – covered in other regulations.
35	Section A.4.a 6) Post- Construction Controls Requirements (Section A.4.a 4) Post-Con)	Language taken from current permit – The Post Construction Controls have been instituted in a majority of the urban areas. The prescriptive controls presented in the proposed permit are less stringent than some of the existing ordinance criteria and more stringent than other criteria. In either case, as written, the locals will be called upon to enact new regulations or present supporting documentation to have the existing ordinance accepted by the MDEQ as equivalent. This is costly. The goal of developing a watershed management plan is to effectively address specific problems on a watershed-basis. It is widely accepted in the storm water professional community that a one-size-fits-all solution is neither practical nor effective. There is overall agreement that storm water management design guidelines are important; however, establishing a single criteria for the entire state of Michigan is completely contrary to the watershed approach. By creating a watershed plan and thereby understanding a watershed partners. In addition, storm water management standards developed and utilized in Southeast Michigan have demonstrated a significant improvement. This demonstration is, in itself, justification to keep the current language in the permit whereby allowing communities to determine the exact standards appropriate for their watershed.

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Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
36	Section A.4.a 7) Construction Storm Water Runoff Control	Construction site runoff control for 1 acre or greater is covered by the Part 91 Soil Erosion and Sedimentation Control program.
	(Section A.4.a 5) Construc)	Specifically, the public notice permit includes a requirement to notify the Part 91 agency if the permittee observes construction related waste, including but not limited to: discarded building materials, concrete truck washout, chemicals, lubricants, fuels, litter, and sanitary waste entering the MS4. It is our understanding that construction related wastes are not regulated under the Part 91 permit. Therefore, the Part 91 permit does not have authority over these issues. Also, the public notice permit added a review of soil erosion and sedimentation control measures at the preliminary site plan level. This is not the correct time for review of these measures and the community may not have qualified personnel to review these measures. This requirement will add another tier of review from the county, when these issues are currently addressed during the engineering review/approval process. In addition, Part 91 requires a new site plan for each new phase of development. Therefore, the need to "save room" for future erosion control can be covered during submission of the new site plan.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
37	Section A.4.a 8) a) Pollution Prevention and Good Housekeeping	We would suggest that contractors should only be defined as those that relate to storm water management activities and that training is in the form of a standard specification in the bid specs supplied by the municipality when hiring a contractor.
	Employee/Contractor Training (Section A.4.a 7)a) PP)	To elaborate, the permit requires various categories of good-housekeeping activities that relate to proper storm water management. If the permittee does this work themselves, then they are required by the permit to fulfill certain obligations to ensure they are conducting their activities in a "proper storm water management" manner. The MDEQ has already indicated that SEMCOG's municipal staff training meets the training requirement
		On the other hand, if the municipality decides to contract out the services (often to save money and personnel), then the details of the work "should" ideally be outlined in the specs on the work to be performed, as opposed to having a training session or providing guidance materials to care contractor. The specifications would include how the work will be performed by the contractor (e.g., conduct soil test, determine fertilizer needs, work with community staff to finalize type of fertilizer and apply according manufacturer recommendations, don't apply during rain event), regardless of who is onsite that day (i.e. the same laborers may not be on the same job site every day).
		Our suggested language focuses on education of full time employees and including good housekeeping specifications with contractors that relate to storm water management activities.

This document was prepared by the Alliance of Rouge Community Staff to aid in discussion between the MDEQ and the ARC communities. They incorporate recommended language from the SEM Counties, SEMCOG, the ARC communities, and a number of SEM professionals. The comments will not become final until they are endorsed by the ARC Executive Committee. January 28, 2007

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
38	Section A.4.a 8) b) Pollution Prevention and Good Housekeeping Structural Storm Water Control Effectiveness <i>(Section A.4.a 7)b) PP)</i>	Inspection and maintenance of storm water structural controls is important, but the details of a program should be developed by the permittee. A main concern of the draft language is the requirement that when a permittee adds/upgrades or rehabilitates facilities, they must meet the treatment volume criteria. First of all, the extent of retrofitting existing structures is completely dependent on site constraints. This language is a one-size-fits-all requirement that does not take into consideration engineering design constraints. Furthermore, adding/upgrading facilities would fall under both the post-construction management standards as well as the flood control section of the good-housekeeping requirements and is not appropriate under the section focusing on inspection/maintenance.
39	Section A.4.a 8)c)(2) Pollution Prevention and Good Housekeeping Roadways, Parking Lots and Bridges (Section A.4.a 7)c)(2) PP)	A specified reduction (25%) does not recognize the loading differences found at different locations. If WQS are being met, this requirement should not be imposed. This requirement creates a tremendous burden on permittees to determine annual loading from road/paved surfaces and then achieving a 25% reduction. Specifying a 25% reduction takes away from the local-decision making in the watershed planning activities. The existing watershed permit allows permittees to set their goals and priorities for their actions, but the MDEQ is now specifying what the priority will be. Permittees may expend significant resources doing calculations to determine annual loading and then proving reductions instead of implementing BMPS that have already proven to be effective.
40	Section A.4.a 8)c)(4) Pollution Prevention and Good Housekeeping Roadways, Parking Lots and Bridges (Section A.4.a 7)c)(4) PP)	There is no reason to require every permittee to perform the same research. It is overly prescriptive and is covered by 2 in this section.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
41	Section A.4.a 8) d) Pollution Prevention and Good Housekeeping Fleet Maintenance and Storage Yards	Requiring another plan in addition to a SWPPI, is cumbersome to a local or county government already facing very limited resources. We recommend that the requirements of the SWPPP be incorporated into a SWPPI for those entites that have fleet maintenance and storage yards. This would eliminate a requirement that will force permittees to expend resources to prepare a plan and documentation for activities that are already covered under the SWPPI in the current permit language.
	(Section A.4.a 7)a) PP)	Additionally a Certificated Stormwater Operator should not be required as the SWPPI and NOI is the responsibility of the Stormwater Coordinator.
42	Section A.4.a 8) e) Pollution Prevention and Good Housekeeping Flood Control Projects <i>(Section A.4.a 7)e) PP)</i>	The draft permit adds additional requirements on flood control projects to inventory, determine the purpose and water quality impairments with discharges from the structure, and prioritize for retrofitting. Again, this requirement adds additional administrative burden with little water quality benefit, yet would use significant resources by the permittee. For example, this would require the inventory of hundreds of detention basins in many counties in Michigan. It would also require the inventory and assessment of over 75 dams in the Rouge Watershed. Retaining the "minimum treatment volume standard" for these dams is not feasible.
43	Section A.4.a 8) f) Pollution Prevention and Good Housekeeping Fertilizers, pesticides and herbicides	Although it is generally understood that phosphorus can be a nonpoint source pollutant; the manner in which it is regulated and used should be determined by the permittee and their watershed partners, not by a one-size-fits-all solution.
44	Section A.5.c. Wastewater Associated with Concrete	This requirement relates to maintenance conducted on roads and paved surfaces. This requirement could potentially require permits for potholes repaired in the State of Michigan and is creating another layer of regulatory authority that is extremely cumbersome. Maintenance of roads is already covered under other good-housekeeping operations and this item should be removed.

Note Number (#) Identified in Permit	Draft ARC Permit Section (MDEQ Permit Section)	Comments for Consideration
45	Section B.1.a 3) Joint Reporting Requirements	The goal is to meet WQS (not a TMDL). The permittee should be required to report on their progress and the MDEQ can determine of sufficient progress is being made by all dischargers to determine if the TMDL is sufficient. Clarification is needed in this section.
46	Section B.1.c 3) Annual Budget	While this requirement is only placed upon Phase 1 communities, it is unclear why the MDEQ is requesting how much money is being spent for compliance.
47	Section B.2.a 5) Water Quality Standards	This is impractical for urban discharges, particularly for E coli. Nearly all urban stormwater will violate the E coli WQS.
48	Section A Definitions	Remove – Not applicable to stormwater
49	Section E Activities Not Authorized by the Permit	This section precludes the use of infiltration devices.

This document was prepared by the Alliance of Rouge Community Staff to aid in discussion between the MDEQ and the ARC communities. They incorporate recommended language from the SEM Counties, SEMCOG, the ARC communities, and a number of SEM professionals. The comments will not become final until they are endorsed by the ARC Executive Committee. January 28, 2007

PERMIT NO. MIG610000

PUBLIC NOTICE DRAFT



ALLIANCE OF ROUGE COMMUNITIES MODIFIED WATERSHED PERMIT JANUARY 28, 2008

STATE OF MICHIGAN DEPARTMENT OF ENVIRONMENTAL QUALITY

NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM WASTESTORM WATER DISCHARGE GENERAL PERMIT

Storm Water Discharges from Municipal Separate Storm Sewer Systems (MS4s) – Watershed General Permit

In compliance with the provisions of the Federal Water Pollution Control Act, as amended (33 U.S.C. 1251 et seq; the "Federal Act"), Michigan Act 451, Public Acts of 1994, as amended (the "Michigan Act"), Parts 31 and 41, and Michigan Executive Orders 1991-31, 1995-4 and 1995-18, storm water is authorized to be discharged from the municipal separate storm sewer systems (MS4s) of those permittees specified in individual "certificates of coverage" in accordance with conditions set forth in this general National Pollutant Discharge Elimination System (NPDES) permit (the "permit").

The applicability of this permit shall be limited to point source discharges of storm water from MS4 operators which have submitted complete notices of intent (NOI) for coverage under this permit. Discharges that may cause or contribute to a violation of a water quality standard, or that and have been determined by the Michigan Department of Environmental Quality (the "Department") to need an individual NPDES permit or coverage under the NPDES general permit "Storm Water Discharges from MS4s – Jurisdictional Permit," are not authorized by this permit. (*Note 1*)

In order to constitute a valid authorization to discharge, this permit must be complemented by a certificate of coverage (COC) issued by the Department. The items to be listed in the COC are identified on the following page.

Unless specified otherwise, all contact with the Department required by this permit shall be to the position indicated in the COC.

This permit shall take effect April 1, 2008.

The provisions of this permit are severable. After notice and opportunity for a hearing, this permit may be modified, suspended or revoked in whole or in part (*Note 2*) during its term-in accordance with applicable laws and rules.

This permit shall expire at midnight, April 1, 2013.

Issued _____.

William Creal, Chief Permits Section Water Bureau

PERMIT FEE REQUIREMENTS

In accordance with Section 324.3118 of the Michigan Act, the permittee shall make payment of an annual storm water fee to the Department for each January 1year the permit is in effect regardless of occurrence of discharge. The permittee shall submit the fee in response to the Department's annual notice. The fee shall be postmarked by March 15 for notices mailed by February 1. The fee is due no later than 45 days after receiving the notice for notices mailed after February 1.

CONTESTED CASE INFORMATION

The terms and conditions of this permit shall apply to an individual permittee on the effective date of a COC for the permittee. The Department of Labor and Economic Growth may grant a contested case hearing on this permit in accordance with the Michigan Act. Any person who is aggrieved by this permit may file a sworn petition with the State Office of Administrative Hearings and Rules of the Michigan Department of Labor and Economic Growth, setting forth the conditions of the permit which are being challenged and specifying the grounds for the challenge. The Department of Labor and Economic Growth may grant a contested case hearing on the COC issued to an individual permittee under this permit in accordance with Rule 2192(c) (Rule 323.2192 of the Michigan Administrative Code).

ITEMS TO BE IDENTIFIED IN THE COC

The following will be identified in the COC:

- The watershed boundaries that are to be covered by a Watershed Management Plan (WMP), referred to as "regulated watersheds;"
- Total Maximum Daily Loads (TMDLs) Impaired waters (Note 3) applicable to the receiving waters;
- The submittal date for the process or revised/updated process to facilitate the involvement of the watershed jurisdictions and the public [i.e., the Public Participation Process (PPP)] in the development and implementation of a WMP or revised/updated WMP;
- The submittal date for the WMP or revised/updated WMP;
- The submittal date for the Storm Water Pollution Prevention Initiative (SWPPI), which includes the Illicit Discharge Elimination Plan (IDEP) and the Public Education Plan (PEP), and an implementation schedule, or revisions/updates of the SWPPI and implementation schedule;
- The submittal date for known_discharge point locations (latitude and longitude), (Note 4) and associated storm water control structures and (Note 9) municipal properties;
- Any nested jurisdictions for which the permittee is assuming responsibility for permit requirements;
- Any deferred areas for a portion of a permittee's urbanized area; and
- The submittal date for joint reporting requirements and progress reports.

PUBLIC PARTICIPATION IN A PROPOSED COC

Proposed COCs, their NOIs and other documents related to requests for coverage under this permit will be posted on the Department website for a period of fourteen days prior to issuance of each COC. Any person may file comments with the Department on these documents. Any person may request a public hearing on a proposed COC. The Department may reject as untimely any comments or public hearing requests filed after the fourteen-day public notice period.

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Section A. Effluent Limits and Monitoring

1. Authorized Discharges

a. Eligible Permittees

Except as excluded below, any public body that has ownership or control of discharges through MS4s may be eligible for coverage under this permit.

A permittee may have, within its political or territorial boundaries, "nested" MS4s owned or operated by public

bodies that include, but are not limited to, other municipalities, (*Note 5*) public school districts; public universities; or county, state, or federal agencies. If the permittee assumes responsibility for the permit requirements for the nested jurisdiction, including identification of the MS4 discharge points for the nested MS4, then the nested jurisdiction does not need to apply for an MS4 permit and the permittee is authorized for the MS4 discharges from the nested jurisdiction. Otherwise, the nested jurisdiction shall apply for a permit.

The Department will determine eligibility for coverage under this permit on a case-by-case basis. Coverage will be granted only if the Department determines there is a sufficient number of participating watershed partners to develop an effective WMP.

Non-governmental entities (such as individuals, private schools, private colleges and private universities, or industrial and commercial entities) are explicitly not eligible for coverage under this permit. However, these entities are encouraged to participate in WMP development and implementation within their watershed.

b. Storm Water Discharges by the Permittee This permit authorizes the discharge of storm water from MS4s to the surface waters of the state, including

discharges subject to TMDL requirements, provided the effluent requirements (*Note 6*) of Part I.A. of this permit are met. Only the discharges from MS4 discharge points identified in the <u>Notice of Intent (NOI)</u> for authorization to discharge under this permit and any updates to the list of MS4 discharge points submitted to the Department's Water Bureau, Permits Section, are authorized by this permit.

c. Discharges Authorized under other NPDES Permits This permit does not prohibit the use of the MS4 for discharges authorized under other NPDES permits or equivalent Department approval under the Michigan Act or the Federal Act.

2. Discharge Point Requirements

a. Discharge Point Location

The permittee shall identify the location of any latitude and longitude of each known storm water discharge points to the Waters of the State (*Notes 4& 7*) from the MS4 it owns or operates, and shall submit the information in electronic list format, either as a spreadsheet or in GIS, (*Note 8*) to the Department's Water Bureau, Permits Section, with the second progress report. The list shall also include the location and description of structural BMPs and (*Note 9*) municipal properties discharging through each discharge point, and the receiving waters for the discharge points. (*Notes 10*), This requirement can be satisfied by providing the information in electronic list format or as an existing map of the separate storm water drainage system to the MDEQ. All additional information regarding the drainage system and known BMPs will be maintained by the permittee and be available to the MDEQ upon request. Property locations may be provided as the address or as a shape file on GIS. Structural BMPs include, but are not limited to, vegetated swales, infiltration basins, sedimentation basins, and any other control owned or operated by the permittee to remove pollutants from storm water, but do not include storm water catch basins and associated sumps.

Section A. Effluent Limits and Monitoring

b. Discharge Point Labeling (Note 11)

The permittee shall promote a public reporting system such as a hotline phone number that the public can contact if they want to report a questionable discharge from an outfall.

The permittee shall provide permanent identification (e.g., label, color coding, or other identifying characteristic) for all visible major MS4 discharge points. Visible major MS4 discharge point structures include pipes, open ditches, and other structures discharging to surface waters of the state, that measure 36" or more at their widest cross section, and that are visible under normal daylight conditions as well as those that are visible when vegetation is dormant and when water levels are at a minimum. The permittee shall also provide permanent identification for its visible MS4 discharge point structures, of any size, that are built new or rebuilt after the effective date of this permit. Providing permanent identification of existing structures may be coordinated with required Illicit Discharge Elimination Program activities, but must be completed by the expiration date of this permit. Following the addition of permanent identification, the primary operator of the MS4 shall be readily identifiable by observation of the discharge point.

c. New Discharge Point Notification

If the permittee becomes aware of or creates any MS4 discharge points which were not identified in the NOI, and wishes to seek authorization for them, the permittee shall provide the <u>discharge point location to the waters of</u>

<u>the state (Notes 7), following information</u> to the Chief of the Permits Section, Water Bureau, Michigan Department of Environmental Quality, P.O. Box 30273, Lansing, Michigan, 48909-7773, <u>as part of the annual report</u> as updates to the NOI for coverage under this permit:

1) the discharge point location, including latitude and longitude (Note 4),

(Note 10)

2) the receiving water for the discharge, and

3) any necessary updates to the map of the drainage area indicating the hydrologic boundary of the coverage area (originally submitted with the NOI).

These requirements can be satisfied by providing an updated map of the permittee's MS4.

3. PPP (Public Participation Process) and WMP (Watershed Management Plan)

The permittee shall participate in the development and implementation of a joint Watershed Management Plan (WMP). The purpose of the WMP is to identify and execute the actions needed to resolve water quality and quantity concerns by fostering cooperation among the various public and private entities in the watershed.

Those concerns related to Total Maximum Daily Loads (TMDLs) established within the watershed should be included in the WMP, and details for the actions specific to storm water controls needed to be consistent with the TMDL should be listed in the WMP (the Department recognizes that some of the actions required to meet the goals of some TMDLs may involve actions outside of the authorization of this general storm water permit).

a. PPP (*Note 12*)

People most affected by watershed management decisions should participate in the development and implementation of the WMP and shape key decisions. <u>By the date specified in the COC</u>, the process to facilitate the involvement of the watershed jurisdictions and the public (i.e., "the Public Participation Process") in the development of the WMP shall be submitted to the Department. A person, group, or agency responsible for coordinating the development of the WMP shall be identified. Where multiple permittees are responsible for

Section A. Effluent Limits and Monitoring

submittal of a WMP for the same watershed, one coordinated public participation process shall may be submitted by all of the permittees (See Part I.A.3.c.)

Where a WMP and PPP already have been developed, in lieu of preparing a PPP, the existing PPP shall be revised and submitted as a joint plan to the Department <u>by the date specified in the COC</u>. The revision shall:

- focus on methods of educating the public on the needs and goals of the WMP and involving them in its updating and implementation;
- ensure that all stakeholders are represented invited;
- include an updated timeline that reflects public involvement in revising and implementing the WMP; and
- include any additional changes reflective of current conditions (e.g., responsible parties, contact information, communication mechanisms, etc.)

The permittees shall participate in the implementation of the PPP or revisions to the PPP upon submittal.

b. <u>Permittee Specific WMP requirements</u>

The WMP shall cover the watershed(s) identified <u>on-in</u> the COC. By the date specified in the COC, the permittee shall submit the WMP or revised/updated WMP to the Department. Where multiple permittees are responsible for submittal of a WMP for the same watershed, one WMP shall be submitted on behalf of all the permittees. The permittees may submit a demonstration that no revision is needed if the demonstration is based on the "Methods for evaluation of effectiveness," in Part I.A.3.b.7. of this permit and the triggers for revision in Part I.A.3.b.9. of this permit. (Note: the WMP requirement may be deferred until a later time for a portion of the permittee's jurisdiction. The WMP shall not be deferred for the permittee's entire urbanized area. Any portion of the jurisdiction that is deferred will be indicated on the COC.)

The permittee may choose to demonstrate that a watershed other than that specified on the COC is appropriate. This demonstration shall be submitted to the Department for approval.

The Department's "Developing a Watershed Management Plan for Water Quality: An Introductory Guide" (February 2000) should be used as a guide in establishing a framework for the WMP. It is available on the Web at <u>www.michigan.gov/deqnps</u>, then select: "Developing an Approvable Watershed Management Plan" under the Information and Education heading. Collectively, WMP participants should employ sound scientific data, tools, and techniques in an iterative decision making process.

The WMP, or revised WMP, as specified by the COC, should contain the following components:

- 1) A summary of the PPP
 - A description of how public input and comment were solicited
 - The roles and responsibilities of partners involved in the development and implementation of the WMP
- 2) An assessment of the nature and status of the watershed
 - A watershed map that clearly shows the watershed boundaries and the location of surface waters, and a description of the watershed, including such information as land use, predominant soil types, significant natural features, and hydrology
 - A list of the designated uses and whether or not they are being met
 - A description of the water quality threats and water quality impairments, if applicable, as they pertain to the designated uses
 - A list of desired uses for the watershed which are not directly tied to the designated uses or water quality. For example, installing a recreational trail along a river
 - A description of local programs, projects, and ordinances that currently impact water quality
 - Beneficial <u>and/or Impaired</u> uses identified in Area of Concern (AOC) or Remedial Action Plan (RAP) documents, where applicable

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- 3) Identification of priority problems and opportunities
 - Waterways included on the 303 (d) list
 - TMDLs established for a pollutant within the watershed
 - A description of the known or suspected cause of each threat or impaired use, including specific pollutants
 - A description of the sources of the pollutants causing the impairments or threats and those that are critical to control in order to meet water quality standards or other water quality goals (including a description of the source inventory and prioritization process)

Note: Information on approved TMDLs is available on the Internet at: <u>www.michigan.gov/deqwater</u>; on the right side under "Quick Links" click on "Total Maximum Daily Load (TMDL) Assessment." Other identified use impairments are available on the Web at: <u>www.michigan.gov/deqnps</u>. Follow the Quick Link to Nonpoint Source Monitoring and Assessment, then Assessment of Michigan Waters, and then "Water Quality and Pollution Control in Michigan 2006 Sections 303(d), 305(b), and 314 Integrated Reports" under the Information banner.

4) Identification of goals and environmental objectives based on the condition or vulnerability of resources and the needs of the aquatic ecosystem and the people within the community

- A description of the long-term goals_for the watershed (which should include both the protection of designated uses of the receiving waters as defined in Michigan's Water Quality Standards, and attaining compliance with any TMDL established for a pollutant within the watershed that may be affected by storm water. (*Notes 6 & 13*)
- A description of the measurable_ objectives for the watershed, working toward meeting the long-term goals
- 5) Specific management options and action plans
 - A description of the actions needed to achieve measurable objectives and long-term goals for the watershed, including one or more of the following:
 - o Best management practices needed, including physical improvements;
 - Revisions needed or proposed to local zoning ordinances and other land use management tools; (*Note 14*)
 - Information and educational activities;
 - Activities needed to institutionalize watershed protection.
 - A timeline for the actions identified above
- 6) Commitments to implement the action plan
 - Identification of commitments, by specific permittee or others as appropriate, to implement actions by specified dates necessary to initiate achievement of the measurable objectives and long-term goals
 - An assessment of the costs of implementing the actions identified above (Note 15)

7) Methods for evaluation of effectiveness

Identification of methods for evaluation of progress, which may include:

- Chemical water quality monitoring, such as nutrients
- Physical water quality monitoring, such as temperature, erosion indices or streamflow
- Biological indicators such as insects, habitat, and fish
- Photographic or visual evidence, such as before and after photos
- Compilation of the number and location of best management practices (BMP) implemented
- Pollutant loading reduction measurements
- Public surveys, such as baseline and follow-up surveys, to evaluate changes in knowledge and behavior
- Focus groups, to determine effectiveness of project activities

Section A. Effluent Limits and Monitoring

- 8) Identifying disagreements
 - Significant components of the WMP that do not have complete agreement of the participants shall be detailed in an appendix to the WMP [including a description of the WMP component, identification of participants who disagreed with the component, reasons for disagreement, and suggested or planned alternatives (if appropriate)].
 - A permittee who receives a COC under this permit after the WMP is completed shall document any disagreements in a letter to the person, group, or agency coordinating development/oversight of the WMP, which shall be included in an appendix to the WMP.

9) Plan revision or update

Description of the procedures that will be used to revise/update the WMP, that, at a minimum, should consider:

- Identifying the party(ies) responsible for revising/updating the WMP
- Delineating a schedule of events needed to revise/update the WMP in accordance with the due date specified on the COC
- Identifying the triggers for revision such as:
 - The WMP does not meet the criteria of for WMP as detailed in Part I.A.3.b.1-8.;
 - o only short term objectives were included in the WMP, which have been completed or need

revising; (Note 16)

- o permittee specific commitments in the WMP have expired;
- additional watershed concerns are discovered, TMDLs are developed, or the concerns or TMDLs are not included in the WMP: (*Note 17*)
- evaluation of the WMP indicates that modifications are needed to achieve goals, objectives, etc. (*Note 18*):
- significant changes in land-use or a large increase in impervious area in the watershed (e.g., significant change in agricultural/woodland areas to residential);
- no revisions were made in the last permit cycle. This should trigger a revision/update in this permit cycle unless the permittee can demonstrate that the existing WMP is sufficient to make continued progress in the watershed water quality.

c. Joint Requirements

Watershed planning requires permittees to work jointly on the following requirements of this permit:

- developing a comprehensive WMP that includes the information identified in this Part;
- maintaining a public participation process throughout development and implementation of the WMP; and
- updating/revising the WMP as necessary

Failure to complete joint requirements could result in the Department requiring a general permit without watershed planningJurisdictional Permit or an individual permit. With the exception of the discharge point requirements in Part I.A.2 of this permit and the SWPPI requirements in Part I.A.4. of this permit, the Department will rely upon and encourage voluntary and collaborative efforts of the watershed stakeholders for implementation of the WMP.

A key component of a WMP is the identification of undesirable impacts on the receiving water caused by wet weather discharges from MS4s and the measures necessary to mitigate the impacts. Because this is also the goal of a SWPPI (see Part I.A.4. of this permit) permittees are encouraged to draw upon applicable WMP actions to fulfill SWPPI requirements.

Every community participating in a Watershed Based Permit will submit a Storm Water Pollution Prevention Initiate (SWPPI) for approval to the MDEQ. The community specific activities identified in the SWPPI are the responsibility of the submitting community. Failure to complete the SWPPI activities within the time identified in the SWPPI can constitute a violation of the permit. (Note 19)

d. Multiple Watershed Plans

The term "Watershed Management Plan" or "WMP" as used in this permit may refer to a single plan, or multiple plans for the permittee that has more than one.

Section A. Effluent Limits and Monitoring

Where full participation in multiple watershed (or subwatershed) advisory groups by one permittee may be difficult because of limitations on staff and resources, the permittee may identify a "primary watershed" and concentrate their efforts there. For the remaining "secondary" watershed(s) the permittee shall, at a minimum:

- 1) Be involved in the Public Participation Process
- 2) Share the necessary information regarding the assessment of the watershed in their jurisdiction
- 3) Review actions in the WMPs
- 4) Certify in the progress reports that the permittee reviewed the WMPs

5) If applicable, include details of disagreements to WMP components, to be included in an appendix to the WMP

For the "primary watershed" the permittee shall do all of the above and also actively participate in watershed or subwatershed meetings.

If the permittee begins operation of a new MS4 within a watershed that is not listed on the COC, the permittee shall submit an update of the MS4 discharge point list, including the latitude and longitude of the new discharge

point(s), (Note 4) to the Department's Water Bureau, Permits Section to identify the new MS4 discharge points and to have the watershed listed on the COC.

If a permittee's jurisdiction spans multiple watersheds but it does not own or operate MS4s in all of those watersheds, then the watersheds where the permittee owns or operates MS4s within an urbanized area shall be identified on the COC as its "regulated watersheds," unless the permittee and the Department agree to have other watersheds identified. The Department encourages the permittee to be involved in watershed activities within its jurisdiction for watersheds that are not listed on the COC.

4. SWPPI (Storm Water Pollution Prevention Initiative)

a. SWPPI Submission

1) Standard Requirements

By the date specified in the COC, the permittee shall submit a SWPPI or revised/updated SWPPI to the Department for approval (*Note 19*). The SWPPI shall:

- be designed to meet the <u>SWPPI</u> requirements <u>as detailed</u> in Part I.A.4.b. of this permit;
- include those actions to be implemented over the term of this permit, which shall include the standard SWPPI requirements in this part or proposed alternative approaches in accordance with Part I.A.4.a.2. of this permit;
- include an implementation schedule for the actions identified above. All actions shall be implemented (i.e., put into action, operation, service or practice) over the term of this permit unless the permittee has a shortened permit term and the Department agrees to another schedule;
- be designed and implemented to carry out actions as follows in areas where WMPs exist during the permit term:
 - All applicable SWPPI actions (Part I.A.4.b. of this permit) and discharge point requirements (Part I.A.2 of this permit), shall be implemented where the permittee owns or operates MS4s.
 - In addition, public education (Part I.A.4.b.2. of this permit) and post construction storm water management requirements (Part I.A.4.b.4. of this permit) shall be implemented across a

watershed (*Note 20*) where the following occur:

- a WMP exists,
- the permittee has jurisdiction, and
- the permittee owns or operates an MS4 within the urbanized area covered by the WMP.
- be designed and implemented to carry out actions in accordance with Part I.B.A.4.b.7. of this permit in areas where WMPs are deferred.

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• identify methods for determining the effectiveness of the SWPPI actions to be implemented. Evaluation of effectiveness at the watershed level is encouraged.

For the convenience of a single implementation document, the permittee may wish to list all WMP actions in the SWPPI document. Any WMP actions included in the SWPPI that are not necessary to meet the standard requirements in Part I.A.4.b. of this permit must be clearly denoted as "voluntary WMP actions", and placed in an appendix to the SWPPI. Otherwise these actions will be considered enforceable effluent limitations.

The permittee shall implement the SWPPI (or revisions) upon submittal approval (Note 19).

2) Alternative Approaches

Permittees that are interested in alternative approaches are strongly encouraged to collaborate with their watershed partners to seek innovative watershed based alternatives for meeting SWPPI requirements, where allowed in the permit.

Alternative approaches may be submitted for approval for any of the standard SWPPI requirements in Part I.A.4.b.2. of this permit, except were restricted by the permit<u>and noted below</u>. Alternatives shall be submitted with the SWPPI, by the SWPPI submittal date identified in the COC. The permittee is encouraged to collaborate with the Department on alternative approaches prior to SWPPI submittal.

The permittee shall implement alternative approaches <u>upon approval from the Department or within 90 days of</u> <u>submittal</u>, whichever comes first. The Department may deny an alternative approach, or request that it be modified before approval. If the permittee is notified that an alternative approach is denied.+ or the requested modifications to the alternative are not completed satisfactorily within six (6) months of SWPPI submittal, or some other date set by the Department; then the permittee shall revise the SWPPI to replace the alternative with the applicable standard permit requirement(s), and begin implementation of those standard requirements within 90 days of notification from the Department:

Alternative approach submittals shall include clearly defined methods for evaluating their effectiveness, and a description of why the alternative approach will be at least as effective as the standard permit requirement.

Approved alternative approaches become part of the SWPPI. Failure to comply with an approved alternative approach or to implement the alternative by the expiration of the COC issued under this permit is a violation of this permit.

3) <u>Department Approval</u>Reopener

<u>Upon submittal of the SWPPI, t</u> he Department may notify the permittee of concerns with the SWPPI meeting permit requirements and request modification of the SWPPI to address specific concerns. The permittee shall be given 90 days to address the specific concerns, unless a longer timeframe is agreed to by the Department.

The Department may modify permit coverage for the permittee, including requiring a different general permitjurisdictional permit, or an individual permit pursuant to Part I.B.4. of this permit.

b. SWPPI Contents

The submitted SWPPI shall, at a minimum, include actions to address the following standard requirements:

1) Watershed Management Plan (Note 21)

The SWPPI shall include the actions required of the permittee in the WMP in accordance with the dates specified, taking into account any specific disagreements to the WMP which were provided by the permittee and included in the appendix to the WMP. (Note: if the WMP requirement has been deferred until a later time, as indicated on the certificate of coverage, the SWPPI shall initially be developed without consideration of the WMP.)

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2) TMDL (Total Maximum Daily Load)Achieving Water Quality Standards (Note 22)

The department recognizes that implementation of the watershed management plan and SWPPI activities will make progress toward meeting water quality standards as noted in the permittee's COC. The permittee or a group of permittees shall implement a monitoring program that includes monitoring 303(d) listed waters to determine the effectiveness of permittee activities and develop a strategy for future implementation.

The identified activities shall be included in the second progress report. Implementation shall occur during the 5-year permit cycle that begins in 2013.

The SWPPI shall identify and prioritize actions to reduce pollutants in storm water discharges from the MS4 to be consistent with the TMDL approved by the U.S. Environmental Protection Agency (EPA), as identified in the COC issued under this permit.

If the permittee intends to take actions to be consistent with a TMDL through a joint plan with other permittees in the watershed, a joint plan may be submitted in addition to the SWPPI. The plan shall detail how pollutant reductions will be achieved jointly across the watershed to be consistent with the TMDL.

In addition, the following specific actions shall be taken by the permittee:

a) For MS4 discharges to waterbodies that are covered by a TMDL for the pollutant E. coli; the permittee shall conduct the following activities:

(1) Within three years of COC issuance, the permittee shall take at least one representative sample of a storm water discharge from at least 50% of the major discharge points within the urbanized area. (Stormwater implies wet weather sampling – very costly, very variable.) A major discharge point is a pipe or open conveyance measuring 36 inches or more at its widest cross section. The sample shall be analyzed for E coli, at a minimum).

(2) The permittee shall retain these results as <u>of all self monitoring</u>, and report them in the second progress report.

(3) The permittee shall use these results and other available information to develop and prioritize actions to reduce the discharge of E coli to be consistent with the TMDL. These prioritized actions shall be reported to the Department in the second progress report.

(4) In the event that the permittee already has information and a plan for prioritizing and controlling the discharge of _consistent with the TMDL, that plan may be submitted as an alternative approach to Parts I.A.4.b.1.a.1 3. of this permit. Alternatives for this approach standard requirements under Part I.A.4.b.3. of this permit (Illicit Discharge Elimination Program).

b) For MS4 discharges to waterbodies that are covered by a TMDL for the pollutant Total Phosphorus, the permittee shall conduct the following activities:

(1) Within three years of COC issuance, the permittee shall take at least one representative sample of a storm water discharge from at least 50% of the major discharge points within the urbanized area. A major discharge point is a pipe or open conveyance measuring 36 inches or more at its widest cross section. The sample shall be analyzed for Total Phosphorus, at a minimum. (

(2) The permittee shall retain these <u>any</u> results as <u>from</u> self monitoring, and report them in the second progress report.

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(3) The permittee shall use these results and other available information to develop and prioritize actions to reduce the discharge of Total Phosphorus to be consistent with the TMDL. These prioritized actions shall be reported to the Department in the second progress report.

(4) In the event that the permittee already has information and a plan for prioritizing and controlling the discharge of Total Phosphorus consistent with the TMDL, that plan may be submitted as an alternative approach to Parts I.A.4.b.1.b.1-3. of this permit. Alternatives for this approach do not include standard requirements under Part I.A.4.b.3. of this permit (Illicit Discharge Elimination Program).

2)3 Monitoring (Note 23)

The permittee shall develop and implement a monitoring program to help evaluate the effectiveness of the overall activities in meeting water quality standards and determine priority areas for future implementation activities. The monitoring program shall be based on known water quality deficiencies identified as priorities in the watershed plan and incorporated into the SWPPI. Use of existing data is encouraged.

The design of the monitoring program will be based on such factors as: 303(d) listed waters, TMDL findings, priorities in the watershed plan, results from IDEP, and availability of existing monitoring data.

The permittee shall keep a record of monitoring results and submit them in the permittee's progress report. Permittees working on a watershed-based monitoring program may report progress and record information as a watershed. The results of the monitoring program shall be used in determining activities to be consistent with any TMDL as noted in the COC. These activities shall be reported in the second progress report, with implementation beginning in 2013.

4) **PEP** (Public Education Plan)- *May be submitted as a stand-alone plan.*

The permittee shall submit a PEP or updates to an existing PEP to comply with these permit requirements. The PEP shall promote, publicize, and facilitate watershed education for the purpose of encouraging the public to

reduce the discharge of pollutants in storm water-to the maximum extent practicable (*Note 24*). PEP alternatives may involve combining with or coordinating existing programs for public stewardship of water resources, but shall address the topics in Part I.A.4.b.2.a. of this permit (below), as applicable. Pollution prevention shall be encouraged.

a) The PEP shall be developed and evaluated in accordance with "Public Education Plan (PEP) Guidance" which is available on the internet at <u>www.michigan.gov/deqstormwater</u> under Information; select "Municipal Program / MS4 Permit Guidance." A PEP developed and evaluated in accordance with the Department's PEP Guidance shall accomplish education of the public on the following topics as appropriate_(*Note 25*):

Note: The PEP can be developed in accordance with "Public Education Plan (PEP) Guidance" which is available on the internet at www.michigan.gov/deqstormwater under Information; select "Municipal Program / MS4 Permit Guidance."

(1) responsibility and stewardship in their watershed;

(2) the location of MS4 catch basins and the surface waters of the state that could be impacted by pollutants discharged to the MS4;

- (3) public reporting of illicit discharges or improper disposal of materials into MS4s
- (4) the effects and need to minimize the amount of residential, or non-commercial, wastes washed into MS4s including
 - preferred cleaning materials and procedures for car, pavement, and power washing;

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- acceptable application and disposal of pesticides, herbicides, and fertilizers; and
- proper disposal practices for grass clippings, leaf litter, and animal wastes that get flushed into MS4s and surface waters of the state;

(5) availability, location and requirements of facilities for disposal or drop-off of household hazardous wastes, travel trailer sanitary wastes, chemicals, yard wastes, and motor vehicle fluids;

- (6) proper septic system care and maintenance and how to recognize system failure;
- (7) the benefits of using native vegetation instead of non-native vegetation;
- (8) methods for managing riparian lands to protect water quality; and

(9) additional pollutants unique to commercial, industrial, and institutional entities as the need is identified. At minimum, commercial food services, primarily restaurants, shall be educated to prevent grease and litter discharges to MS4s. (Note 26)

- b) The PEP shall describe a method for determining the effectiveness of the public education program.
- 5) **IDEP** (Illicit Discharge Elimination Plan)

May be submitted as a stand-alone plan.

The permittee shall submit an IDEP or updated/revised IDEP to comply with these permit requirements. The permittee shall develop, implement and enforce a program to prohibit and effectively eliminate illicit

discharges, including discharges of sanitary seepage and controllable illicit discharges, to MS4s. (*Note 27*) Illicit discharges are not authorized by this permit.

Alternative approaches for the IDEP shall not be allowed for the following general requirements:

- An ordinance or other regulatory method for controlling discharges in the MS4 (Part I.A.4.b.3.a. of this permit); (*Note 28*)
- Identification of areas prioritized for field screening or other investigation methods (Part I.A.4.b.3.b.1. of this permit); stream segments listed on the 303(d) list or for which a TMDL is completed. (*Note 29*)
- Procedures for eliminating <u>controllable</u> illicit discharges and pursuing enforcement action and the development of a system to track the elimination status of illicit discharges and enforcement actions (Part I.A.4.b.3.b.4. of this permit);
- A program to train staff (Part I.A.4.b.3.c. of this permit);
- A method for determining the effectiveness of the illicit discharge elimination program (Part I.A.4.b.3.d. of this permit).

Alternative approaches may be allowed for certain specifics of these general requirements, for example, training needs and type may be varied depending on the experience level of the people being trained.

At a minimum, the IDEP shall include the requirements of Parts I.A.4.b.3.a d. of this permit (below) unless an alternative approach is approved by the Department:

a) An ordinance and program, or other regulatory mechanism where an ordinance is not feasible or appropriate, to prohibit and effectively eliminate illicit discharges into the MS4 owned or operated by the permittee, and implement appropriate enforcement actions. At a minimum, the ordinance or other regulatory mechanism shall: (

(1) regulate the contribution of pollutants to the MS4 owned or operated by the permittee, including the pollutants in discharges of non-storm water that do not need to be prohibited (below);

(2) prohibit illicit discharges, including the direct dumping or disposal of materials into the MS4 owned or operated by the permittee;

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(3) establish authority to investigate, inspect, and monitor suspected illicit discharges into the MS4 owned or operated by the permittee;

(4) require and enforce elimination of illicit discharges and connections into the MS4 owned or operated by the permittee; and (*Note 30*)

Non-Storm Water Discharges

The following non-storm water discharges are not authorized in this document, but do not need to be prohibited by the permittee in accordance with Part I.A.4.b.3.a.2. of this permit (above), unless they are identified as significant contributors of pollutants to the regulated separate storm water drainage system:

- Wastes from wild animals (e.g. Raccoons, squirrels, geese, etc.)
- water line flushing, discharges from potable water sources;
- landscape irrigation runoff, lawn watering runoff, irrigation waters;
- diverted stream flows, flows from riparian habitats and wetlands;
- rising groundwaters, springs;
- uncontaminated groundwater infiltration (as defined by 40 CFR 35.2005(20));
- pumped groundwaters (except for groundwater cleanups not specifically authorized by NPDES permits), foundation drains, water from crawl space pumps, footing drains and basement sump pumps;
- air conditioning condensates;
- waters from non-commercial car washing;
- residual street wash waters
- discharges or flows from emergency fire fighting activities; and
- residential swimming pool waters and other dechlorinated swimming pool waters without untreated filter backwash. A swimming pool operated by the permittee shall not be discharged to a separate storm sewer or to surface waters of the State without specific NPDES permit authorization from the Department.
- b) A program to find and eliminate illicit connections and illicit discharges to the MS4 from commercial, industrial, private educational, public, and residential sources. Unless the Department approves an alternative approach, the program to find illicit discharges and illicit connections shall include:

(1) Identification of areas prioritized by the permittee for field screening or other investigation methods for the purpose of maximizing the detection and elimination of illicit discharges. Prioritization shall consider the criteria in Table 1. Highest priority criteria are generally listed toward the top of the

table, but a permittee's priority order may vary and some criteria may not be applicable. (Note 31)

Table 1

Prioritization Criteria	Characteristics of the criterion that describe why it is an area of concern
Poor Dry Weather	Areas where TMDLs have been developed to address pollutants that could originate from illicit
Water Quality	discharges or where available data show dry weather water quality criteria are exceeded two or
	more times in a year are high priorities.
Density of Aging	Older septic systems that have exceeded their design life may have failure rates of 25-30% or
On Site Disposal	more. Areas where the OSDS designs would not be permitted today because of poor soils or small
Systems (OSDS)	lot sizes but where older OSDS are still in operation have a high illicit discharge potential.
Aging or Failing	Areas where sewer age exceeds its design life; and where clusters of pipe breaks, spills, overflows,
Sewer	or infiltration and inflow are known problems should be given a high priority.
Infrastructure	
Discharge	Any MS4s owned or operated by the permittee with a history of discharge complaints should be

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Complaints and	given a high priority.
Reports	
Age and Density	Older industrial operations often have floor drains, waste handling areas, grey water, and sanitary
of Industrial	facilities connected to storm sewers. Industrial areas also commonly have storm water pollutants
Operations	related to poor housekeeping practices, so a higher density of industrial operations increases the
	likelihood of contaminated discharges.
Age of	Areas where the average age of the majority of the development exceeds 50 years should be given
Development	a higher priority.
MS4 Discharge	A density of more than 20 of the permittee's MS4 discharge points per stream mile (include both
Point Density	sides of the stream) indicates a high illicit discharge potential. Count just the discharge points that
	discharge directly to a surface water of the state.
Sewer Conversion	Areas where sanitary sewers were added in the last 30 years and people switched from septic
Areas	systems have a high potential for illicit taps of sanitary water to MS4s.
Historic Combined	Sewer systems that were once combined but were subsequently separated where oversight was
Sewer Systems	undocumented have a high illicit discharge potential.
Type of	Businesses not regulated by industrial storm water permits, especially those that handle liquids,
Commercial	including oils and greases (e.g., auto maintenance, food service, and carpet cleaners) may remain
Activity	unaware of storm water pollution concerns from improper waste disposal and "hopper juice" from
	the trash bins and compactors they operate.
Other Potential	Conditions unique to the permittee's jurisdiction should be considered.
Pollutant	
Generating Sites	

(2) **(Note 32)** A plan and or procedures to perform dry weather screeningidentify illicit discharges of each MS4 discharge point to the waters of the state at a minimum of every five (5) years unless the permittee submits an alternative plan for approval. Alternatives should be based on the identification of priority areas in Table 1, and shall demonstrate that other methods for identifying illicit connections and illicit discharges will be at least as effective as dry weather screening every 5 years.

At a minimum, dry weather screening shall include observations of MS4 discharge point flows and receiving water characteristics including: water clarity, color, and odor; presence of suds, oil sheens, sewage, floatable materials, bacterial sheens, algae, slimes; staining of the banks, and unusual vegetative growth. MS4 discharge structures shall be observed for unusual vegetative growth, staining, undocumented connections and integrity of the structure.

If flow is observed from the MS4 discharge point, then a field analysis of the dry weather discharge shall, at a minimum, include: pH, ammonia, surfactants, and temperature. Visual observation, odor, or other sensory characteristics are subjective analyses that do not, by themselves, qualify as alternative approaches.

(3) If an illicit discharge is detected, the source shall be confirmed by one or more of the following methods: indicator parameter sampling which may include chemical and bacterial sampling; dye testing; video testing; smoke testing; documented visual observation or physical indicators; homeowner surveys and surface condition inspections for on-site sewage disposal systems; and drainage area investigations. The discharge of tracer dyes shall be authorized in accordance with Part 1.A.5.a. of this permit.

(4) Procedures for eliminating illicit discharges and pursuing enforcement action, including responding to spills and emergency situations. The procedure shall specify measures for expeditious response to, and elimination of, each identified illicit discharge, spill, and emergency situation. If not already existing, the permittee shall develop a system to track the elimination status of illicit discharges and enforcement actions. The system shall also track confirmation that illicit connections are removed and the discharge permanently ceased. The permittee shall make records associated with this activity available to the Department upon request

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- c) A program to train staff employed by the permittee in activities that may affect storm water (Note 33), including those involved in illicit discharge related activities and those who have field jobs with the potential for witnessing illicit discharges and connections. At a minimum, the training shall include the following:
 - (1) the definition of illicit discharge, illicit connection, and sanitary seepage:

(2) techniques for finding illicit discharges, including field screening, source identification, and recognizing illicit discharges and connections;

- (3) methods for eliminating illicit discharges and proper enforcement response; and
- (4) **proper procedures for responding to spills and emergency situations (Note 34)**

(5) a training schedule and requirement for initial training of appropriate staff, with refresher training every 3 yearspermit period

d) The IDEP shall describe a method for determining the effectiveness of the illicit discharge elimination program.

6) Post-Construction Storm Water Control for New Development and Redevelopment Projects (*Note 35*)

The development, implementation, and enforcement of a comprehensive storm water management program for post-construction controls for areas of new development and significant redevelopment. The goal is to protect the designated uses in the receiving water from the effects commonly associated with urbanization. These effects include: "flashiness" (higher peak flows and lower base flows), stream-bank erosion, increased stream temperature and pollutant load, reduced bank vegetation, and degraded fish and other aquatic habitats. These controls shall have associated requirements for their long-term operation and maintenance to retain the level of water quality protection over time. Standards under this program shall include, at a minimum, treatment volume standards, channel protection criteria, and fllod control volume as well as enforcement mechanisms with record keeping. The permittee shall retain records associated with this activity as retained self monitoring in accordance with Part II.C.3 of this permit.

A description and/or copy of the Post Construction Ordinance or regulatory mechanism to be implemented shall be included in the SWPPI.

The permittee shall develop, implement and enforce standards through an ordinance or other regulatory mechanism to control storm water at new and redeveloped sites after construction is complete, to include the following general requirements:

- a minimum treatment volume standard (Part I.A.4.b.4.a. of this permit) to minimize water quality impacts;
- channel protection criteria (Part I.A.4.b.4.b. of this permit) to prevent resource impairment resulting from flow volumes and rates;
- operation and maintenance requirements;
- enforcement mechanisms with record keeping procedures;
- the requirements of a TMDL for pollutants other than E. coli, if applicable; and (recognition that the E coli limits are impossible Does this require Phosphorous limits on fertilizers?)
 - a requirement for the project developer to write and implement site plans which shall incorporate the requirements of Part I.A.4.b.4. of this permit.

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The permittee shall retain records associated with this activity as retained self monitoring in accordance with Part II.C.3. of this permit. Alternative approaches are not allowed for these general requirements unless stated otherwise.

These standards shall apply at the site level to storm water runoff generated on new development and redevelopment projects that disturb greater than or equal to one acre, including projects less than one acre that are part of a larger common plan of development or sale that would disturb one acre or more. For a city, village, or township, design standards shall be established and enforced by ordinance, except where an alternative regulatory mechanism is approved by the Department. Other forms of municipal government shall establish appropriate regulatory mechanisms as authorized. A description of the post construction ordinance or regulatory mechanism to be implemented shall be included in the SWPPI.

The permittee's structural storm water BMP design standards shall meet a *minimum treatment volume standard* and the *channel protection criteria*, as listed in a) and b) below, except where the following conditions are met and are described in a submittal with the permittee's SWPPI:

- applicable local regulatory mechanisms for water quality treatment and/or stream channel protection existed before the permittee received a COC under this general permit;
- an alternative approach, such as design criteria based on low impact development (LID), that provides an equivalent or greater level of water quality and stream channel protection, and is approved by DEQ; or
- consistency with a TMDL requires a more restrictive standard.
- a) The minimum treatment volume standard shall be either:
 - (1) One inch of runoff from the entire site; or
 - (2) The calculated site runoff from the 90 percent annual non-exceedance storm for the region or locality, according to (a) or (b) below, respectively.
 - (a) The statewide analysis by region for the 90-Percent Annual Non-Exceedance Storms is summarized in a MDEQ memo dated March 24, 2006, which is available on the Internet at: <u>www.michigan.gov/deqstormwater</u>; under Information; select "Municipal Program/MS4 Permit Guidance," then go to the Storm Water Control Resources heading; or
 - (b) The analysis of at least 10 years of local published rain gauge data following the method in the memo "90-Percent Annual Non-Exceedance Storms" cited above. This approach is subject to approval by the Department.
 - Treatment methods shall be **designed** on a site-specific basis to achieve the following:
 - a minimum of 80% removal of total suspended solids (TSS), as compared with uncontrolled runoff, and
 - discharge concentrations of TSS not to exceed 80 milligrams per liter (mg/l).

A minimum treatment volume standard is not required where site conditions are such that TSS concentrations in storm water discharges will not exceed 80 mg/l.

b) The channel protection criteria are defined as the controls necessary to maintain post development site runoff volume and peak flow rate at or below existing levels for all storms up to the 2-year, 24-hour event. ⁻⁻Existing levels' means the runoff flow volume and rate for the last land use prior to the planned new development or redevelopment.

(1) An acceptable source of rainfall data for calculating runoff volume and peak flow rate is: *Rainfall Frequency Atlas of the Midwest*, Huff & Angel, NOAA Midwest Climate Center and Illinois State Water Survey, 1992.

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(2) Methods for estimating pre and post development runoff shall follow curve number evaluations as described in Computing Flood Discharges For Small Ungaged Watersheds, dated July 2003, which is available on the Internet at: <u>www.michigan.gov/deqstormwater</u>; under Information; select "Municipal Program/MS4 Permit Guidance," then under "Storm Water Control Resources" select "Guidance for Calculating Runoff Volume and Peak Flow Rate."

(3) The permittee shall request approval from the Department to use other rainfall data sources and runoff models.

(4) Channel protection criteria shall not be required for the following water bodies:

(a) Great Lakes or connecting channels of the Great Lakes

(b) Rouge River downstream of the Turning Basin

(c) Saginaw River (The entire Saginaw River?)

(d) Mona Lake and Muskegon Lake in Muskegon County;

(e) Lake Macatawa and Spring Lake in Ottawa County.

c) All structural and vegetative BMPs installed as a requirement under Part I.A.4.b.4. of this permit shall include a plan for maintaining maximum design performance through long term operation and maintenance (O & M). The permittee shall develop, track, and enforce a program, through the ordinance or other regulatory mechanism, to ensure long term O & M plans for the *water quality treatment* and *channel protection* controls the permittee requires. (A new costly requirement)

7) Construction Storm Water Runoff Control

The Department has deemed Part 91 of the Michigan Act and Michigan's Permit by Rule (Rule 323.2190) to be qualifying local programs for the control of wet weather discharges from construction activities that result in land disturbance of greater than or equal to one acre, or disturb less than one acre that is part of a larger common plan of development or sale. A qualifying local program provides control for soil erosion, off site sedimentation, and other construction related wastes, consistent with federal Phase 2 storm water control requirements for MS4 permittees.

(Note 36)

To assure adequate protection of the MS4, the permittee shall develop and implement the following:

- A procedure to notify the Part 91 permitting entity and the Department when soil, sediment, or other construction related wastes, including but not limited to: discarded building materials, concrete truck washout, chemicals, lubricants, fuels, litter, and sanitary waste; are discharged into the regulated MS4 in violation of Section 9116 of Part 91 of the Michigan Act and Michigan's Permit by Rule at R 323.2190(2)(a). If the permittee suspects the discharge may endanger health or the environment the violations shall be reported in accordance with Part I.B.2.a. of this permit.
- b) A procedure to ensure that preliminary site plans adequately allow space for future soil erosion and sedimentation controls, as applicable.
- c) A procedure for receipt and consideration of complaints or other information submitted by the public regarding construction activities discharging wastes to the MS4.

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68 Pollution Prevention and Good Housekeeping Activities for Municipal Operations

Municipal operations cover a wide variety of activities and land uses that are potential sources of storm water pollutants. These include but are not limited to roadways; parking lots; transportation and equipment garages; fueling areas, warehouses; stockpiles of salt and other raw materials; open ditches and storm sewers; turf and landscaping for all municipal properties including parks; and waste handling and disposal areas.

The permittee shall develop, implement, and ensure compliance with a program of operation and maintenance of BMPs with the ultimate goal of minimizing pollutant runoff from municipal operations to the maximum extent practicable. The permittee is encouraged to use BMP guidance and training materials that are available from federal, state or local agencies, or other organizations.

Alternative approaches for Parts I.A.4.b.6.c.2, and I.A.4.b.6.e.-f. (below) may be submitted for approval by the Department.

The program shall meet the following requirements:

a) Employee/Contractor Training_(*Note* 37)

The permittee shall provide training to appropriate staff on topics that affect the water quality entering the MS4, such as park and open space maintenance, fleet and building maintenance, new construction and land disturbances, storm water system maintenance, and any other activity included in the standard requirements of Part I.A.4.b.6.b-f. (below). Training topics shall be determined by the permittee, working with the watershed group. Timing for training shall include the following:

- for existing employees and contractors, one (1) training session prior to the expiration of this permit;
- for new employees, one (1) training session during the first year of employment; and
- for employees of new contractors, provide guidance materials such as local pollution control specifications, or training, before they perform work for the permittee.

b) Structural Storm Water Control Effectiveness

Structural storm water controls including but not limited to, vegetated swales, infiltration basins, sedimentation basins, bioretention facilities, or any controls owned or operated by the permittee to remove pollutants from storm water shall have routine maintenance, and maintenance schedules adequate to maintain pollution removal effectiveness at design performance, and to assure that the controls are maintained in a condition (e.g., adequately stabilized, seeded, intact) to prevent the discharge of pollutants to surface waters of the state.

(*Note 38*)

(1) The permittee shall <u>include "maintenance activities, maintenance schedules, and inspection</u> procedures for storm water structure controls to reduce pollutants (including floatables) in discharges from the permittee's separate storm water drainage system". <u>inspect all structural storm water controls at</u> a frequency appropriate for the BMP design and site conditions following MDEQ guidance for minimum inspection frequencies, when available. If no inspection frequencies are available, the permittee shall establish inspection frequencies in the SWPPI. Where alternative inspection frequencies are proposed by the permittee, the permittee shall provide the Department with justification for the proposed inspection frequencies in the SWPPI.

(2) Wastes removed from a catch basin sump or other parts of an MS4 shall not be discharged directly to surface waters. The permittee shall describe and implement procedures to dispose of the following materials in accordance with Part 111 (hazardous waste, Part 115 (solid waste), and Part 121 (liquid industrial waste) of the Michigan Act: operation and maintenance waste such as dredge spoil, accumulated sediments, floatables, and other debris the permittee removes from the MS4.

(3) When the permittee adds, upgrades, or rehabilitates facilities or structural controls for pollution treatment or removal, it shall design and install the controls based on the treatment volume standard,

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channel protection criteria, and requirements for operation and maintenance established under Part I.A.4.b.4.

c) Roadways, Parking Lots, and Bridges

(1) The permittee shall construct, operate and maintain its streets, roads, highways, parking lots and other permittee owned or operated infrastructure in a manner so as to reduce the discharge of pollutants into the MS4 and surface waters of the state, including pollutants resulting from snow removal practices. (Note 20)

(Note 39)

(2) The permittee shall include "controls for reducing or eliminating the discharges of pollutants from streets, roads, highways, parking lots, and maintenance garages". reduce the runoff of total suspended solids (TSS) from all of its paved surfaces to the maximum extent practicable. <u>Permittees can choose from activities such as: street sweeping, catch basin cleaning, filtration/infiltration devices, leaf pick up, and improved sand application methods. The selected measures will be based on cost, effectiveness in removing pollutants, and water quality conditions. The degree of implementation may vary within the jurisdiction.</u>

Permittees that do not currently implement practices to reduce their annual TSS loading from paved surfaces to surface waters by 25%, as compared to annual loading from runoff with no suspended solids controls, shall identify actions necessary to achieve that level of load reduction. The identified actions shall be described in the first progress report, along with a schedule for achieving the 25% TSS discharge reduction during the 5 year permit cycle that begins in 2013. Permittees who currently achieve that level of annual TSS reduction shall describe, in the SWPPI, how it is accomplished and tracked.

Reductions may be achieved by any combination of pollution prevention (e.g., improved materials handling, or altered land uses or traffic patterns), removal (cleaning streets and catch basins), or treatment (settling filtration or infiltration). Permittees are encouraged to collaborate with their watershed partners to seek watershed based alternative approaches for meeting the TSS reduction goal.

Reductions of sediment from activities otherwise regulated or prohibited, such as sediment track-out or runoff from construction sites, shall not be counted toward the TSS reduction goal.

(3) Salt and sand applied for improved traction shall be prevented from entering MS4s and receiving steams to the maximum extent practicable. Good housekeeping shall be required at salt and sand storage facilities to eliminate discharge of salt and sand from these areas. The permittee shall also comply with the salt storage requirements of Part 5 Rules (Rules 324.2001 to 324.2009 of the Michigan Administrative Code).

(4) The permittee shall investigate and implement appropriate best management practices to control dust and suspended solids in runoff from unpaved roads and parking lots. (*Note 40*)

(5) The permittee shall not use coal tar emulsions to seal asphalt surfaces.

d) Fleet Maintenance and Storage Yards

(Note 41)

(1) A Storm Water Pollution Prevention Plan (SWPPP) shall be developed and implemented for all municipal fleet maintenance and storage yards in accordance with the following sections of the Department's Industrial Storm Water Operator Training Manual:

- SWPPP Development
- Inspections, and
- Plan Updates and Annual Reports.

The manual is available on the Internet at: <u>http://www.michigan.gov/documents/deg/wb_storm_Industrial_SW_Manual_198899_7.pdf</u>

This draft document was prepared by the Alliance of Rouge Community Staff to aid in discussion between the MDEQ and the ARC communities. They incorporate recommended language from the SEM Counties, SEMCOG, the ARC communities, and a number of SEM professionals. The comments will not become final until they are endorsed by the ARC Executive Committee.

Section A. Effluent Limits and Monitoring

or at: <u>www.michigan.gov/deqstormwater</u>; select "Industrial Program" and then "Training Manual" under "Industrial Facility Certified Operator Manual & Exam Schedule."

The MS4 owner or operator shall have a certified storm water operator in accordance with Part II.D.2 of this permit to oversee storm water controls at all facilities with SWPPPs. Iternative approaches are not allowed for the SWPPP and the certified storm water operator.

(2) The permittee's SWPPI shall identify its fleet maintenance and storage yard facilities (including those for nested jurisdictions, if applicable), and shall indicate if a SWPPP has been developed for each facility and if it is implemented under the supervision of a certified storm water operator.

(3) The completed SWPPP shall be signed by the facility manager and certified storm water operator, and retained on site at the facility that generates the storm water discharge. The permittee shall retain the SWPPP, reports, log books, storm water discharge sampling data (if collected), and supporting documents as retained self monitoring in accordance with Part II.C.3. of this permit.

(4) Fleet maintenance activities include, but are not limited to, adding or changing vehicle fluids including fuel, lubrication, mechanical repairs, parts degreasing, and vehicle or equipment washing. Discharge of vehicle or maintenance facility wash water is not authorized by this permit. Vehicles and equipment shall be maintained for clean and effective operation to prevent impacts on storm water quality.

(5) The permittee shall also investigate, select or design, and implement appropriate BMPs to prevent the discharge of pollutants to the MS4 from the storage, collection, transport, and disposal of refuse by the permittee or for the permittee under contract.

e) Flood Control Projects

To improve water quality from existing flood control structures (e.g., detention basins, dams, and drainage projects) or new flood control structures that are not associated with development or redevelopment under Part I.A.4.b.4. of this permit, which are owned or operated by the permittee, the permittee shall:

(*Note 42*)

Identify "ways Develop procedures to "-to-ensure that new flood management projects assess and address the impacts on the water quality of the receiving waters and, whenever possible, examine existing water quantity structures for incorporation of additional water quality protection devices or practices"

(1) Identify existing water quantity and flood control structures

(2) Determine the purpose of each structure

(3) Determine surface water quality impairments associated with discharges from the structure, and prioritize the structure for retrofitting

(4) Whenever possible, retrofit the structure(s) based on the identified impacts and the prioritized determination in (3), above

(5) Design, construct, and maintain new flood control structures <u>in accordance with to meet the</u> *minimum treatment volume standard* in accordance with the requirements for Post-Construction Storm Water Management Program for New Development and Redevelopment Projects in Part I.A.4.b.4. of this permit.

Section A. Effluent Limits and Monitoring

(f) Fertilizers, Pesticides and Herbicides (Note 43)

The permittee shall minimize the discharge of pollutants related to the storage, handling, and use of pesticides, herbicides, and fertilizers on land that the permittee manages. BMPs required under this measure include:

(1) a process to train employees and contractor on the proper storage, handling, and use of pesticides, herbicides, and fertilizers before they handle or apply them;

(2) <u>use of fertilizers appropriate to the soil conditions; use of only phosphorus free fertilizers or</u> fertilizers with the lowest phosphorus content available for turfgrass. Phosphorus may be added to turfgrass only if soils are tested for nutrients (nitrogen/phosphorus/potassium) every 4 years and a need for phosphorus is demonstrated. Phosphorus fertilizers shall be applied to lands that the permittee owns or operates only as prescribed in the soil test results;

(3) a program to minimize storm water impacts from all of the permittee's managed vegetated areas.

9) Program Assessment

The SWPPI shall include methods of assessing progress in storm water pollution prevention.

<u>10</u>) Implementation Schedule

Provide a detailed <u>estimated</u> implementation schedule identifying the years and frequency, if applicable, that the permittee will implement the actions that have been committed to.

11) SWPPIs Requirements for Deferred Watershed Planning

If the WMP has been deferred for urbanized areas where the permittee owns or operates MS4s, as indicated on the COC, the permittee's submitted SWPPI shall include requirements for those urbanized areas not covered by the WMP. Concerns related to a TMDL approved for the deferred watershed shall be identified in the SWPPI, along with a description of storm water controls needed to be consistent with the TMDL, and schedules for implementation.

c. Facility Contact Person

The permittee shall identify a facility contact person to act as a storm water program manager responsible for overseeing compliance with the requirements of this permit. The facility contact person may be replaced at any time, and the permittee shall notify the Department within ten days after the replacement.

d. Retention of Records

The latest approved version of the SWPPI shall be retained until at least three years after coverage under this permit terminates. All records and information resulting from the assessment of SWPPI effectiveness shall be retained for a minimum of three years or longer if requested by the Department or the Regional Administrator.

5. Discharges Requiring Separate Authorizations

a. Tracer Dye Discharges

This permit does not authorize the discharge of tracer dyes <u>within the waters of the state</u> without approval from the Department. Requests to discharge tracer dyes shall be submitted to the Department.

b. Water Treatment Additives

This permit does not authorize the discharge of water additives without approval from the Department. Water additives include any material that is added to water discharged through the MS4 to condition or treat the water.

Section A. Effluent Limits and Monitoring

In the event a permittee proposes to discharge water additives, the permittee shall submit a request to discharge water additives to the Department for approval. Such requests shall be sent to the Surface Water Assessment Section, Water Bureau, Department of Environmental Quality, P.O. Box 30273, Lansing, Michigan 48909, with a copy to the Department. Instructions to submit a request electronically may be obtained via the Internet (http://www.michigan.gov/deq and on the left side of the screen click on Water, Water Quality Monitoring, Assessment of Michigan Waters; then click on the Water Treatment Additive List which is under the Information banner). Written approval from the Department to discharge such additives at specified levels shall be obtained prior to discharge by the permittee. Additional monitoring and reporting may be required as a condition for the approval to discharge the additive.

A request to discharge water additives shall include all of the following water additive usage and discharge information:

- 1) Material Safety Data Sheet;
- 2) the proposed water additive discharge concentration;
- 3) the discharge frequency (i.e. number of hours per day and number of days per year);
- 4) the monitoring point from which the product is to be discharged;
- 5) the type of removal treatment, if any, that the water additive receives prior to discharge;
- 6) product function (i.e., microbiocide, flocculant, etc.);

7) a 48-hour LC50 or EC50 for a North American freshwater planktonic crustacean (either *Ceriodaphnia sp.*, *Daphnia sp.*, or *Simocephalus sp.*); and

8) the results of a toxicity test for one other North American freshwater aquatic species (other than a planktonic crustacean) that meets a minimum requirement of Rule 323.1057(2) of the Water Quality Standards.

Prior to submitting the request, the permittee may contact the Surface Water Assessment Section by telephone at 517-335-4184 or via the Internet at the address given above to determine if the Department has the product toxicity data required by items 7) and 8) above. If the Department has the data, the permittee will not need to submit product toxicity data.

c. Wastewater Associated with Concrete

The permittee shall not discharge to surface waters of the state any wastewater generated from cutting, grinding, drilling or hydrodemolition of concrete without authorization under an NPDES wastewater discharge permit. *(Note 44)*

Section B. Program Assessment and Reporting

1. Progress Reports

<u>By the dates indicated on the COC</u>, progress reports shall be submitted to the Department on the implementation status of this permit and the progress of pollution prevention. The progress reports shall cover all of the decisions, actions, and results performed as part of this permit during the period since the last report, or since the effective date of the permit if no report was previously submitted.

At a minimum, the progress reports shall cover the following subjects:

a. Joint Reporting Requirements

Where permittees are responsible for submittal of a joint WMP for the same watershed, one report shall be submitted on behalf of all the permittees, to include the following information about joint activities conducted by all permittees for the joint WMP and PPP for the watershed:

- 1) WMP
- a) Permittees who developed a joint WMP under a former general permit with Watershed Planning shall:
 - Identify in a report, by the date specified on the COC, what is necessary to revise/update the existing joint WMP to meet requirements of Part I.A.3.b. of this permit.
 - Provide, by the date specified on the COC, the implementation status of the existing joint WMP.
- b) Permittees required to develop a new joint WMP under this permit shall submit the WMP with the first progress report <u>by the date specified on the COC.</u>

2) PPP

Describe the PPP activities that have occurred in support of WMP development and/or implementation since the previous progress report. The description shall include an <u>overall</u> evaluation of effectiveness<u>of activities</u> and steps to remedy inadequate public participation (if identified).

3) Watershed-Wide TMDL-Activities

Describe progress on a plan to <u>make progress towards</u> meeting the <u>TMDL-WQS</u> through joint watershed-wide activities, <u>if applicable</u> with particular emphasis on stream segments listed on the 303(d) list and for which a TMDL has been completed. (*Note 45*)

has been completed. (INOLE 43)

4) Watershed-Wide Alternative Approaches

An alternative approach implemented on a watershed basis may be accompanied by a joint report of its effectiveness.

b. Permittee Specific Reporting Requirements

The permittee shall provide progress reports with the following information (A joint report accompanying item a. above will meet this requirement provided it includes the following information):

1) Discharge Point Location

In the second progress report, provide a listing of MS4 discharge point locations to the waters of the state and other information associated with the discharge points in accordance with Part I.A.2.a. of this permit.

2) MS4 Changes

Provide updated information in accordance with Part I.A.2.c. of this permit on the discovery or addition of new MS4 discharge points to the waters of the state <u>on an annual basis</u>. The information provided constitutes an addendum to the NOI for coverage under this permit.

3) SWPPI

Section B. Program Assessment and Reporting

- a) Describe the compliance status of the SWPPI actions and implementation schedules for the permittee's regulated areas. This review shall cover all of the permittee's commitments under the SWPPI, and shall include the IDEP and PEP if those plans are separate from the SWPPI.
- b) Provide monitoring data and describe the actions prioritized to minimize pollutants consistent with a TMDL, if applicable, under Part I.A.4.b.1. of this permit.
- c) Provide schedules for elimination of illicit connections that have been identified but have yet to be eliminated.
- d) Describe any changes and/or proposed revisions to the SWPPI, and the IDEP and PEP if separate from the SWPPI.
- e) Provide actions and schedules for TSS reduction in accordance with Part I.A.4.b.6.c.2. of this permit.

f) Provide contact information for any certified storm water operators added under Part I.A.4.b.6.d. of this permit since the last report or SWPPI submittal.

- g) If there are urbanized areas with a deferred WMP, describe the status of any additional SWPPI actions for any areas with a deferred WMP. If necessary, update both the characterization of the watershed(s) in the deferred area, and the comparison to the watershed(s) covered by the WMP. The permittee shall update any additional actions that have been included in the SWPPI as a result of any significant discrepancy between deferred watersheds and watersheds with WMPs.
- 4) Evaluation of Effectiveness

Describe the effectiveness of all actions and the methods for these determinations.

a) For the PEP, provide a summary of the evaluation of the PEP's overall effectiveness, using the evaluation methods prescribed in the PEP.

b) For the IDEP, in addition to evaluating its effectiveness, provide documentation of the actions taken to eliminate illicit discharges. For significant illicit discharges (i.e., discharges which the permittee knows or has reason to believe may endanger health or the environment) the permittee shall summarize the total estimated volume and pollutant load eliminated for the main pollutant(s) of concern, and the location(s) of the discharge(s) into both the permittee's separate storm water sewer system and the receiving water.

5) WMP Implementation

The permittee may report any voluntary actions that contributed to the implementation of the WMP or progress toward meeting measurable objectives in the WMP.

6) Other Actions

The permittee shall submit any information <u>annually</u> for any other actions taken to reduce the discharge of pollutants in storm water.

7) Nested MS4 Agreements

If applicable, the permittee shall identify any nested jurisdictional agreements that were not identified in previous progress reports or permit applications.

c. Special Reporting Requirements

The operator of a large or medium separate storm sewer system who was permitted under Phase 1 of the federal storm water regulations shall also submit the following information:

1) Environmental Impacts [40 CFR 122.42(c)(7)]

The permittee shall provide an assessment of the pollution reduction and probable receiving water quality impacts associated with program implementation. When applicable, a statement shall be included regarding any negative

Section B. Program Assessment and Reporting

water quality impacts that may have occurred as a result of any illicit discharges or accidental spills during the report cycle.

2) Revised Fiscal Analysis [40 CFR 122.42(c)(3)]

The permittee shall provide a summary of revisions, if necessary, to the fiscal analysis reported during the previous permit, pursuant to permit application requirements [40 CFR 122.26(d)(2)(vi)].

3) Annual Budget [40 CFR 122.42(c)(5)]

The permittee shall provide the previous reporting cycle's expenditures and proposed budget for the reporting cycle following the report. (*Note* 46)

2. Notification Requirements

a. Regulated Discharges into the MS4

The permittee shall notify the Department, verbally, within 24 hours of becoming aware of any discharges to the MS4 that the permittee suspects may endanger health or the environment if the discharges are from facilities/sites that are not complying or will be unable to comply with the following:

1) requirements of an NPDES permit, including an individual permit, a general permit, or the Permit-by-Rule for storm water discharges from construction sites;

2) requirements of a State of Michigan permit for soil erosion and sedimentation control pursuant to Part 91 of the Michigan Act;

3) requirements of a State of Michigan permit for discharge of liquid wastes to groundwater pursuant to the Michigan Act;

4) requirements of Part 5 Rules for polluting materials (Rules 324.2001 through 324.2009 of the Michigan Administrative Code); or

5) the Water Quality Standards (*Note* 47)

Notification should include (if known) the name of the regulated discharger, location of the discharge into the MS4 and location of the MS4 discharge point for that portion of the system, nature of the discharge and the pollutants, clean-up and recovery measures taken or planned. If the notice is provided after regular working hours call the Department of Environmental Quality's 24-hour Pollution Emergency Alerting System telephone number, 1-800-292-4706. Non-compliance as described above that does not pose imminent danger to health or the environment, shall be reported by the permittee, either verbally or in writing, within five (5) days of the time the permittee becomes aware of it.

b. Non-Compliance Notification

The permittee shall submit written documentation to the Department within five (5) days<u>annually</u> of having knowledge of any reason the permittee is not complying with or will be unable to comply with any condition specified in this permit. Written documentation shall include the following information:

1) a description of the circumstances, including the type of noncompliance;

2) the period of noncompliance (if known), including dates and times; or, if not corrected, the anticipated time the noncompliance is expected to continue, and steps being taken to reduce, eliminate and prevent recurrence of the noncompliance; and

Section B. Program Assessment and Reporting

3) for illicit discharges to the system, the estimated volume of discharge, a description of the type of pollutants in the discharge, the location of the discharge into the system, the location of the MS4 discharge point from which the discharge enters surface waters of the state, identification of the parties responsible for the discharge, if known, and the facility or the construction site from which the discharge originated, if known.

3. Expiration and Reissuance

On or before <u>October 1, 2012</u>, a permittee seeking continued authorization to discharge under this permit beyond the permit's expiration date shall submit to the Department a written request containing such information, forms and fees as required by the Department. Without an adequate request, a permittee's authorization to discharge will expire on <u>April 1, 2013</u>. With an adequate request, a permittee shall continue to be subject to the terms and conditions of the expired permit until the Department takes action on the request unless this permit is terminated or revoked.

If this permit is terminated or revoked, all authorizations to discharge under the permit shall expire on the date of termination or revocation.

If this permit is modified, the Department will notify the permittee of any required action. Without an adequate response, a permittee's authorization to discharge will terminate on the effective date of the modified permit. With an adequate response, a permittee shall be subject to the terms and conditions of the modified permit on the effective date of the modified permit unless the Department notifies the permittee otherwise.

4. Requirement to Obtain an Individual Permit

The Department may require any person who is authorized to discharge by a COC and this permit, to apply for and obtain an individual NPDES permit if any of the following circumstances apply:

- a. the discharge is a significant contributor to pollution as determined by the Department on a case-by-case basis;
- b. the discharger is not complying or has not complied with the conditions of the permit;
- c. a change has occurred in the availability of demonstrated technology or practices for the control or abatement of waste applicable to the point source discharge;
- d. effluent standards and limitations are promulgated for point source discharges subject to this permit; and
- e. the Department determines that the criteria under which the permit was issued no longer apply.

Any person may request the Department to take action pursuant to the provisions of Rule 2191 (Rule 323.2191 of the Michigan Administrative Code).
Section C. Compliance Schedule Summary

Table 2 summarizes the compliance schedules for this permit. The permit is designed to follow the schedules shown, but actual compliance schedules may vary, and are listed in the permittee's COC issued under this permit.

PERMIT REQUIREMENT	SUBMITTAL	DUE TO MDEQ	IMPLEMENTATION
Joint Public Participation Plan (PPP) revision/update submittal (not by each permittee)	Six (6) months after the effective date of the certificate of coverage (COC).	Revised/Updated Joint PPP (Part I.A.3.a.)	Upon submittal
SWPPI Revision/Update submittal (including IDEP and PEP)	One (1) year after the effective date of the COC	SWPPI revisions/updates that include all requirements from Part I.A.4. or proposed alternatives.	Implement standard requirements upon submittal and alternatives upon approval or 90 days after submittal
Joint report on WMP updates/revisions needed (not by each permittee)	Two (2) years after the effective date of the COC	Report of the identified needs to update/revise the WMP (Part I.B.1.a.1.a)	Begin revisions/updates of WMP based on the needs identified
Progress Reports	Two (2) years and four (4) years after the effective date of the COC	Permittees progress made since last report (Part I.B.1.b.)	
Discharge Point Location	Four (4) years after the effective date of the COC	Listing of lat/long, associated properties, and structural BMPs for all known discharge points (Part I.A.2.a)	
Joint report on status of WMP implementation (not by each permittee)	Four (4) years after the effective date of the COC	Summary of all actions carried out under the WMP developed under the last permit (Part I.B.1.a.1.a)	
Joint WMP revision/update submittal (not by each permittee)	Four (4) years after the effective date of the COC. Include with 2 nd progress reports.	Revised/Updated Joint WMP according to Part I.A.3.b.	As determined by the watershed partners

 TABLE 2: Approximate Compliance Schedule for the Certificate of Coverage (COC)

Where a new WMP is initiated under this permit, the first-time WMP submittal shall be approximately two (2) years after the effective date of the COC. The schedules for first-time submittal and implementation of all other plans shall be the same as the schedules for revised or updated plans (above).

Section A. DEFINITIONS

This list of definitions may include terms not applicable to this permit. (*Note* 48)

Acute toxic unit (TU_A) means 100/LC₅₀ where the LC₅₀ is determined from a whole effluent toxicity (WET) test which produces a result that is statistically or graphically estimated to be lethal to 50% of the test organisms.

Best management practices (BMPs) means structural devices or non-structural practices that are designed to prevent pollutants from entering into storm water flows, to direct the flow of storm water, or to treat polluted storm water flows.

Bioaccumulative chemical of concern (BCC) means a chemical which, upon entering the surface waters, by itself or as its toxic transformation product, accumulates in aquatic organisms by a human health bioaccumulation factor of more than 1000 after considering metabolism and other physiochemical properties that might enhance or inhibit bioaccumulation. The human health bioaccumulation factor shall be derived according to R 323.1057(5). Chemicals with half lives of less than 8 weeks in the water column, sediment, and biota are not BCCs. The minimum bioaccumulation concentration factor (BAF) information needed to define an organic chemical as a BCC is either a field-measured BAF or a BAF derived using the biota sediment accumulation factor (BSAF) methodology. The minimum BAF information needed to define an inorganic chemical as a BCC, including an organometal, is either a field measured BAF or a laboratory measured bioconcentration factor (BCF). The BCCs to which these rules apply are identified in Table 5 of R 323.1057 of the Water Quality Standards.

Biosolids are the solid, semisolid, or liquid residues generated during the treatment of sanitary sewage or domestic sewage in a treatment works. This includes, but is not limited to; scum or solids removed in primary, secondary, or advanced wastewater treatment processes and a derivative of the removed scum or solids.

Bulk biosolids means biosolids that are not sold or given away in a bag or other container for application to a lawn or home garden.

Chronic toxic unit (TU_C) means 100/MATC or 100/IC₂₅, where the maximum acceptable toxicant concentration (MATC) and IC₂₅ are expressed as a percent effluent in the test medium.

Class B Biosolids refers to material that has met the Class B pathogen reduction requirements or equivalent treatment by a Process to Significantly Reduce Pathogens (PSRP) in accordance with the Part 24 Rules. Processes include aerobic digestion, composting, anaerobic digestion, lime stabilization and air drying.

Daily concentration is the sum of the concentrations of the individual samples of a parameter divided by the number of samples taken during any calendar day. If the parameter concentration in any sample is less than the quantification limit, regard that value as zero when calculating the daily concentration. The daily concentration will be used to determine compliance with any maximum and minimum daily concentration limitations (except for pH and dissolved oxygen). When required by the permit, report the maximum calculated daily concentration for the month in the "MAXIMUM" column under "QUALITY OR CONCENTRATION" on the Discharge Monitoring Reports (DMRs).

For pH, report the maximum value of any <u>individual</u> sample taken during the month in the "MAXIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs and the minimum value of any <u>individual</u> sample taken during the month in the "MINIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs. For dissolved oxygen, report the minimum concentration of any <u>individual</u> sample in the "MINIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs.

Daily loading is the total discharge by weight of a parameter discharged during any calendar day. This value is calculated by multiplying the daily concentration by the total daily flow and by the appropriate conversion factor. The daily loading will be used to determine compliance with any maximum daily loading limitations. When required by the permit, report the maximum calculated daily loading for the month in the "MAXIMUM" column under "QUANTITY OR LOADING" on the DMRs.

Department means the Michigan Department of Environmental Quality.

Section A. DEFINITIONS

Detection Level means the lowest concentration or amount of the target analyte that can be determined to be different from zero by a single measurement at a stated level of probability.

Discharge point means the end of a permittee's separate storm water conveyance where storm water discharges from the MS4 it owns or operates. Discharges may be to any conveyance not owned or operated by the permittee, including, but not limited to, surface waters of the state and separate storm sewers.

 EC_{50} means a statistically or graphically estimated concentration that is expected to cause 1 or more specified effects in 50% of a group of organisms under specified conditions.

Effluent Limitation means any restriction on quantities, rates, and concentrations of chemical, physical, biological, and other constituents discharged from point sources.

Fecal coliform bacteria monthly is the geometric mean of the samples collected in a calendar month (or 30 consecutive days). The calculated monthly value will be used to determine compliance with the maximum monthly fecal coliform bacteria limitations. When required by the permit, report the calculated monthly value in the "AVERAGE" column under "QUALITY OR CONCENTRATION" on the DMRs.

Fecal coliform bacteria 7 day is the geometric mean of the samples collected in any 7 day period. The calculated 7 day value will be used to determine compliance with the maximum 7-day fecal coliform bacteria limitations. When required by the permit, report the maximum calculated 7 day concentration for the month in the "MAXIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs.

Flow Proportioned sample is a composite sample with the sample volume proportional to the effluent flow.

Grab sample is a single sample taken at neither a set time nor flow.

IC₂₅ means the toxicant concentration that would cause a 25% reduction in a nonquantal biological measurement for the test population.

Illicit discharge means any discharge (or seepage) to the MS4 that is not composed entirely of storm water, uncontaminated groundwater, or discharges identified in Part I.A.4.b.3.a.. Examples of illicit discharges include, but are not limited to, dumping of motor vehicle fluids, household hazardous wastes, grass clippings, leaf litter, or animal wastes, (Municipalities have no control over wild animal waste yet they are required under this permit to eliminate this source) or unauthorized discharges of sewage, industrial waste, restaurant wastes, or any other non-storm water waste into an MS4.

Illicit connection means a physical connection to the MS4 that 1) primarily conveys illicit discharges into the MS4 or 2) is not authorized or permitted by the local authority (where a local authority requires such authorization or permit).

Interference is a discharge which, alone or in conjunction with a discharge or discharges from other sources, both: 1) inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal; and 2) therefore, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or, of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent state or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including Title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including state regulations contained in any state sludge management plan prepared pursuant to Subtitle D of the SWDA), the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act. [This definition does not apply to sample matrix interference.]

LC₅₀ means a statistically or graphically estimated concentration that is expected to be lethal to 50% of a group of organisms under specified conditions.

Section A. DEFINITIONS

Land Application means spraying or spreading biosolids or a biosolids derivative onto the land surface, injecting below the land surface, or incorporating into the soil so that the biosolids or biosolids derivative can either condition the soil or fertilize crops or vegetation grown in the soil.

MGD means million gallons per day.

Maximum acceptable toxicant concentration (MATC) means the concentration obtained by calculating the geometric mean of the lower and upper chronic limits from a chronic test. A lower chronic limit is the highest tested concentration that did not cause the occurrence of a specific adverse effect. An upper chronic limit is the lowest tested concentration which did cause the occurrence of a specific adverse effect and above which all tested concentrations caused such an occurrence.

Maximum extent practicable: The Maximum Extent Practicable (MEP) requirement shall be met by adherence to the applicable effluent limitations of this permit in a manner that is environmentally beneficial, technically feasible, and within the permittee's legal authority. The measure of pollutant removal through compliance with effluent limitations established in a SWPPI as a whole, rather than individually, shall be sufficient to meet the MEP requirement.

Monthly concentration is the sum of the daily concentrations determined during a reporting month (or 30 consecutive days) divided by the number of daily concentrations determined. The calculated monthly concentration will be used to determine compliance with any maximum monthly concentration limitations. When required by the permit, report the calculated monthly concentration in the "AVERAGE" column under "QUALITY OR CONCENTRATION" on the DMRs.

For minimum percent removal requirements, the monthly influent concentration and the monthly effluent concentration shall be determined. The calculated monthly percent removal, which is equal to 100 times the quantity [1 minus the quantity (monthly effluent concentration divided by the monthly influent concentration)], shall be reported in the "MINIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs.

Monthly frequency of analysis refers to a calendar month. When required by this permit, an analytical result, reading, value or observation must be reported for that period if a discharge occurs during that period.

Monthly loading is the sum of the daily loadings of a parameter divided by the number of daily loadings determined in the reporting month (or 30 consecutive days). The calculated monthly loading will be used to determine compliance with any maximum monthly loading limitations. When required by the permit, report the calculated monthly loading in the "AVERAGE" column under "QUANTITY OR LOADING" on the DMRs.

Municipal separate storm sewer system (**MS4**) means all separate storm sewers that are owned or operated by the United States, a state, city, village, township, county, <u>drain</u> district, association, or other public body created by or pursuant to state law, having jurisdiction over disposal of sewage, industrial wastes, storm water, or other wastes, including special districts under state law, such as a sewer district, flood control district, or drainage district, or similar entity, or a designated or approved management agency under Section 208 of the federal act that discharges to waters of the state. This term includes systems similar to separate storm sewer systems in municipalities, such as systems at military bases, large hospital or prison complexes, and highways and other thoroughfares. The term does not include separate storm sewers in very discrete areas, such as individual buildings.

National Pretreatment Standards are the regulations promulgated by or to be promulgated by the Federal Environmental Protection Agency pursuant to Section 307(b) and (c) of the Federal Act. The standards establish nationwide limits for specific industrial categories for discharge to a POTW.

No observed adverse effect level (NOAEL) means the highest tested dose or concentration of a substance which results in no observed adverse effect in exposed test organisms where higher doses or concentrations result in an adverse effect.

Noncontact Cooling Water is water used for cooling which does not come into direct contact with any raw material, intermediate product, by product, waste product or finished product.

Section A. DEFINITIONS

Nondomestic user is any discharger to a POTW that discharges wastes other than or in addition to water carried wastes from toilet, kitchen, laundry, bathing or other facilities used for household purposes.

On-site sewage disposal system (OSDS) means a natural system or mechanical device used to collect, treat, and discharge or reclaim wastewater from one or more dwelling units without the use of community-wide sewers or a centralized treatment system.

POTW is a publicly owned treatment works.

Partially treated sewage is any sewage, sewage and storm water, or sewage and wastewater, from domestic or industrial sources that is treated to a level less than that required by the permittee's National Pollutant Discharge Elimination System permit, or that is not treated to national secondary treatment standards for wastewater, including discharges to surface waters from retention treatment facilities.

Point source means a discharge point from an MS4 to surface waters of the state, or a point where an MS4 discharges into a system operated by another entity.

Pretreatment is reducing the amount of pollutants, eliminating pollutants, or altering the nature of pollutant properties to a less harmful state prior to discharge into a public sewer. The reduction or alteration can be by physical, chemical, or biological processes, process changes, or by other means. Dilution is not considered pretreatment unless expressly authorized by an applicable National Pretreatment Standard for a particular industrial category.

Public means all persons who potentially could affect the authorized storm water discharges, including, but not limited to, residents, visitors to the area, public employees, businesses, industries, and construction contractors and developers.

Quantification level means the measurement of the concentration of a contaminant obtained by using a specified laboratory procedure calculated at a specified concentration above the detection level. It is considered the lowest concentration at which a particular contaminant can be quantitatively measured using a specified laboratory procedure for monitoring of the contaminant.

Quarterly frequency of analysis refers to a three month period, defined as January through March, April through June, July through September, and October through December. When required by this permit, an analytical result, reading, value or observation must be reported for that period if a discharge occurs during that period.

Redevelopment means the alteration of developed land that changes the footprint of the site or building, or offers a new opportunity for storm water controls. The term is not intended to include such activities as exterior remodeling, which would not be expected to cause adverse storm water quality impacts.

Regional Administrator is the Region 5 Administrator, U.S. EPA, located at R-19J, 77 W. Jackson Blvd., Chicago, Illinois 60604.

Regulated areas means urbanized areas and areas identified by the permit applicant to be subject to a watershed planning process.

Sanitary Seepage means infiltration into the MS4 of sanitary wastewater which has leaked from public or private sewerage systems, which also includes onsite sewage disposal systems such as septic tanks and drain fields.

Separate storm sewer means a conveyance or system of conveyances designed or used for collecting or conveying storm water; which is not a combined sewer; and which is not part of a publicly owned treatment works as defined at 40 CFR 122.2.

Separate storm sewer system means a system of drainage, including, but not limited to, roads, catch basins, curbs, gutters, parking lots, ditches, conduits, pumping devices, or man-made channels, which has the following characteristics:

• The system is not a combined sewer where storm water mixes with sanitary wastes.

This draft document was prepared by the Alliance of Rouge Community Staff to aid in discussion between the MDEQ and the ARC communities. They incorporate recommended language from the SEM Counties, SEMCOG, the ARC communities, and a number of SEM professionals. The comments will not become final until they are endorsed by the ARC Executive Committee.

Section A. DEFINITIONS

• The system is not part of a publicly owned treatment works.

Significant industrial user is a nondomestic user that: 1) is subject to Categorical Pretreatment Standards under 40 CFR 403.6 and 40 CFR Chapter I, Subchapter N; or 2) discharges an average of 25,000 gallons per day or more of process wastewater to a POTW (excluding sanitary, noncontact cooling and boiler blowdown wastewater); contributes a process wastestream which makes up five (5) percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the permittee as defined in 40 CFR 403.12(a) on the basis that the industrial user has a reasonable potential for adversely affecting the POTW's treatment plant operation or violating any pretreatment standard or requirement (in accordance with 40 CFR 403.8(f)(6)).

Storm water includes storm water runoff, snow melt runoff, and surface runoff and drainage.

Surface waters of the state are defined consistent with the Part 4 Rules (Rules 323.1041 through 323.1117 of the Michigan Administrative Code) to mean all of the following, but not including drainage ways and ponds used solely for wastewater conveyance, treatment, or control:

- The Great Lakes and their connecting waters,
- All inland lakes,
- Rivers,
- Streams,
- Impoundments,
- Open drains, and
- Other surface bodies of water within the confines of the state.

Tier I value means a value for aquatic life, human health or wildlife calculated under R 323.1057 of the Water Quality Standards using a tier I toxicity database.

Tier II value means a value for aquatic life, human health or wildlife calculated under R 323.1057 of the Water Quality Standards using a tier II toxicity database.

Toxicity Reduction Evaluation (TRE) means a site specific study conducted in a stepwise process designed to identify the causative agents of effluent toxicity, isolate the sources of toxicity, evaluate the effectiveness of toxicity control options, and then confirm the reduction in effluent toxicity.

Treatment means the removal of pollutants through settling, filtration, infiltration, or the equivalent.

Urbanized area means a place and the adjacent densely populated territory that together have a minimum population of fifty thousand (50,000) people, as defined by the United States Bureau of the Census and as determined by the latest available decennial census.

Water Quality Standards means the Part 4 Water Quality Standards promulgated pursuant to Part 31 of Act No. 451 of the Public Acts of 1994, as amended, being Rules 323.1041 through 323.1117 of the Michigan Administrative Code. Weekly frequency of analysis refers to a calendar week which begins on Sunday and ends on Saturday. When required by this permit, an analytical result, reading, value or observation must be reported for that period if a discharge occurs during that period.

Yearly frequency of analysis refers to a calendar year beginning on January 1 and ending on December 31. When required by this permit, an analytical result, reading, value or observation must be reported for that period if a discharge occurs during that period.

24 Hour Composite sample is a flow proportioned composite sample consisting of hourly or more frequent portions that are taken over a 24 hour period.

Section A. DEFINITIONS

3 Portion Composite sample is a sample consisting of three equal volume grab samples collected at equal intervals over an 8-hour period.

7 day concentration is the sum of the daily concentrations determined during any 7 consecutive days in a reporting month divided by the number of daily concentrations determined. The calculated 7-day concentration will be used to determine compliance with any maximum 7 day concentration limitations. When required by the permit, report the maximum calculated 7 day concentration for the month in the "MAXIMUM" column under "QUALITY OR CONCENTRATION" on the DMRs.

7 day loading is the sum of the daily loadings of a parameter divided by the number of daily loadings determined during any 7 consecutive days in a reporting month. The calculated 7 day loading will be used to determine compliance with any maximum 7 day loading limitations. When required by the permit, report the maximum calculated 7 day loading for the month in the "MAXIMUM" column under "QUANTITY OR LOADING" on the DMRs.

Section B. MONITORING PROCEDURES

1. Representative Samples

Samples and measurements taken as required herein shall be representative of the volume and nature of the monitored discharge.

2. Test Procedures

Test procedures for the analysis of pollutants shall conform to regulations promulgated pursuant to Section 304(h) of the Federal Act (40 CFR Part 136 - Guidelines Establishing Test Procedures for the Analysis of Pollutants), unless specified otherwise in this permit. Requests to use test procedures not promulgated under 40 CFR Part 136 for pollutant monitoring required by this permit shall be made in accordance with the Alternate Test Procedures regulations specified in 40 CFR 136.4. These requests shall be submitted to the Chief of the Permits Section, Water Bureau, Michigan Department of Environmental Quality, P.O. Box 30273, Lansing, Michigan, 48909-7773. The permittee may use such procedures upon approval.

The permittee shall periodically calibrate and perform maintenance procedures on all analytical instrumentation at intervals to ensure accuracy of measurements. The calibration and maintenance shall be performed as part of the permittee's laboratory Quality Control/Quality Assurance program.

3. Instrumentation

The permittee shall periodically calibrate and perform maintenance procedures on all monitoring instrumentation at intervals to ensure accuracy of measurements.

4. Recording Results

For each measurement or sample taken pursuant to the requirements of this permit, the permittee shall record the following information: 1) the exact place, date, and time of measurement or sampling; 2) the person(s) who performed the measurement or sample collection; 3) the dates the analyses were performed; 4) the person(s) who performed the analyses; 5) the analytical techniques or methods used; 6) the date of and person responsible for equipment calibration; and 7) the results of all required analyses.

5. **Records Retention**

All records and information resulting from the monitoring activities required by this permit including all records of analyses performed and calibration and maintenance of instrumentation and recordings from continuous monitoring instrumentation shall be retained for a minimum of three (3) years or longer if requested by the Regional Administrator or the Department.

Section C. Reporting Requirements

1. Start-up Notification

If the permittee will not discharge during the first 60 days following the effective date of the permittee's COC, the permittee shall notify the Department within 14 days following the effective date of the COC, and then 60 days prior to the commencement of the discharge.

2. Submittal Requirements for Self-Monitoring Data

Part 31 of Act 451 of 1994, as amended, specifically Section 324.3110(3) and Rule 323.2155(2) of Part 21 allows the department to specify the forms to be utilized for reporting the required self-monitoring data. Unless instructed on the effluent limitations page to conduct "Retained Self Monitoring" the permittee shall submit self-monitoring data via the Michigan DEQ Electronic Environmental Discharge Monitoring Reporting (*e2-DMR*) system.

The permittee shall utilize the information provided on the *c2-Reporting* website @ http://secure1.state.mi.us/c2rs/ to access and submit the electronic forms. Both monthly summary and daily data shall be submitted to the department no later than the 20th day of the month following each month of the authorized discharge period(s).

3. Retained Self-Monitoring Requirements

If instructed on the effluent limits page (or otherwise authorized by the Department in accordance with the provisions of this permit) to conduct retained self-monitoring, the permittee shall maintain a year-to-date log of retained self-monitoring results and, upon request, provide such log for inspection to the staff of the Department (Department as defined on the COC). Retained self-monitoring results are public information and shall be promptly provided to the public upon written request from the public.

The permittee shall certify, in writing, to the Department, on or before <u>January 10th of each year</u>, that: 1) all retained self-monitoring requirements have been complied with and a year-to-date log has been maintained; and 2) the application on which this permit is based still accurately describes the discharge. With this annual certification, the permittee shall submit a summary of the previous year's monitoring data. The summary shall include maximum values for samples to be reported as daily maximums and/or monthly maximums and minimum values for any daily minimum samples.

Retained self-monitoring may be denied to a permittee by notification in writing from the Department. In such cases, the permittee shall submit self-monitoring data in accordance with Part II.C.2., above. Such a denial may be rescinded by the Department upon written notification to the permittee.

Reissuance or modification of this permit or reissuance or modification of an individual permittee's authorization to discharge shall not affect previous approval or denial for retained self-monitoring unless the Department provides notification in writing to the permittee.

4. Additional Monitoring by Permittee

If the permittee monitors any pollutant at the location(s) designated herein more frequently than required by this permit, using approved analytical methods as specified above, the results of such monitoring shall be included in the calculation and reporting of the values required in the Discharge Monitoring Report. Such increased frequency shall also be indicated. (This requirement causes municipalities to hesitate to take samples outside of their permit required monitoring.)

Section C. Reporting Requirements

Monitoring required pursuant to Part 41 of the Michigan Act or Rule 35 of the Mobile Home Park Commission Act (Act 96 of the Public Acts of 1987) for assurance of proper facility operation shall be submitted as required by the Department.

5. Compliance Dates Notification

Within 14 days of every compliance date specified in this permit, the permittee shall submit a <u>written</u> notification to the Department indicating whether or not the particular requirement was accomplished. If the requirement was not accomplished, the notification shall include an explanation of the failure to accomplish the requirement, actions taken or planned by the permittee to correct the situation, and an estimate of when the requirement will be accomplished. If a written report is required to be submitted by a specified date and the permittee accomplishes this, a separate written notification is not required.

6. Noncompliance Notification

Compliance with all applicable requirements set forth in the Federal Act, Parts 31 and 41 of the Michigan Act, and related regulations and rules is required. All instances of noncompliance shall be reported as follows on an annual basis:

- a. <u>24-hour reporting</u> Any noncompliance which may endanger health or the environment (including maximum daily concentration discharge limitation exceedances) shall be reported, verbally, within 24 hours from the time the permittee becomes aware of the noncompliance. A written submission shall also be provided within five (5) days.
- b. <u>other reporting</u> The permittee shall report, in writing, all other instances of noncompliance not described in a. above at the time monitoring reports are submitted; or, in the case of retained self-monitoring, within five (5) days from the time the permittee becomes aware of the noncompliance.

Written reporting shall include: 1) a description of the discharge and cause of noncompliance; and 2) the period of noncompliance, including exact dates and times; or, if not corrected, the anticipated time the noncompliance is expected to continue, and the steps taken to reduce, eliminate and prevent recurrence of the noncomplying discharge.

7. Spill Notification

The permittee shall immediately report any release <u>under their jurisdiction</u> of any polluting material which occurs to the surface waters or groundwaters of the state, unless the permittee has determined that the release is not in excess of the threshold reporting quantities specified in the Part 5 Rules (Rules 324.2001 through 324.2009 of the Michigan Administrative Code), by calling the Department at the number indicated in the COC, or if the notice is provided after regular working hours call the Department's 24-hour Pollution Emergency Alerting System telephone number, 1-800-292-4706 (calls from <u>out-of-state</u> dial 1-517-373-7660).

Within ten (10) days of the release to their jurisdiction, the permittee shall submit to the Department a full written explanation as to the cause of the release, the discovery of the release, response (clean-up and/or recovery) measures taken, and preventative measures taken or a schedule for completion of measures to be taken to prevent reoccurrence of similar releases.

8. Upset Noncompliance Notification (Not Required in this Permit)

If a process "upset" (defined as an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee) has occurred, the permittee who wishes to establish the affirmative defense of upset, shall notify the

Section C. Reporting Requirements

Department by telephone within 24-hours of becoming aware of such conditions; and within five (5) days, provide in writing, the following information:

a. that an upset occurred and that the permittee can identify the specific cause(s) of the upset;

b. that the permitted wastewater treatment facility was, at the time, being properly operated; and

c. that the permittee has specified and taken action on all responsible steps to minimize or correct any adverse impact in the environment resulting from noncompliance with this permit.

In any enforcement proceedings, the permittee, seeking to establish the occurrence of an upset, has the burden of proof.

9. Bypass Prohibition and Notification (Not Required in this Permit)

a. Bypass Prohibition - Bypass is prohibited unless:

1) bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;

2) there were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass; and

3) the permittee submitted notices as required under 9.b. or 9.c. below.

- b. Notice of Anticipated Bypass If the permittee knows in advance of the need for a bypass, it shall submit prior notice to the Department, if possible at least ten (10) days before the date of the bypass, and provide information about the anticipated bypass as required by the Department. The Department may approve an anticipated bypass, after considering its adverse effects, if it will meet the three (3) conditions listed in 9.a. above.
- c. Notice of Unanticipated Bypass The permittee shall submit notice to the Department of an unanticipated bypass by calling the Department at the number indicated in the COC (if the notice is provided after regular working hours, use the following number: 1-800-292-4706) as soon as possible, but no later than 24 hours from the time the permittee becomes aware of the circumstances.
- d. Written Report of Bypass A written submission shall be provided within five (5) working days of commencing any bypass to the Department, and at additional times as directed by the Department. The written submission shall contain a description of the bypass and its cause; the period of bypass, including exact dates and times, and if the bypass has not been corrected, the anticipated time it is expected to continue; steps taken or planned to reduce, eliminate, and prevent reoccurrence of the bypass; and other information as required by the Department.

Section C. Reporting Requirements

e. Bypass Not Exceeding Limitations - The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of 9.a., 9.b., 9.e., and 9.d., above. This provision does not relieve the permittee of any notification responsibilities under Part II.C.10. of this permit.

f. Definitions

1) Bypass means the intentional diversion of waste streams from any portion of a treatment facility.

2) Severe property damage means substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.

10.8. Notification of Changes in Discharge

The permittee shall notify the Department annually, in writing, within 10 days of knowing, or having reason to believe, that of any activity or change has that occurred or will occur which would result in the discharge of: 1) detectable levels of chemicals on the current Michigan Critical Materials Register, priority pollutants or hazardous substances set forth in 40 CFR 122.21, Appendix D, or the Pollutants of Initial Focus in the Great Lakes Water Quality Initiative specified in 40 CFR 132.6, Table 6, which were not acknowledged in the application or listed in the application at less than detectable levels; 2) detectable levels of any other chemical not listed in the application or listed at less than detection, for which the application specifically requested information; or 3) any chemical at levels greater than five times the average level reported in the complete application (see the COC for the date(s) the complete application was submitted). Any other monitoring results obtained as a requirement of this permit shall be reported in accordance with the compliance schedules.

11. Changes in Facility Operations

Any anticipated action or activity, including but not limited to facility expansion, production increases, or process modification, which will result in new or increased loadings of pollutants to the receiving waters must be reported to the Department by a) submission of an increased use request (application) and all information required under Rule 323.1098 (Antidegradation) of the Water Quality Standards <u>or</u> b) by notice if the following conditions are met: 1) the action or activity will not result in a change in the types of wastewater discharged or result in a greater quantity of wastewater than currently authorized by this permit; 2) the action or activity will not result in violations of the effluent limitations specified in this permit; 3) the action or activity is not prohibited by the requirements of Part II.C.12.; and 4) the action or activity will not require notification pursuant to Part II.C.10. Following such notice, the permit may be modified according to applicable laws and rules to specify and limit any pollutant not previously limited.

12. Bioaccumulative Chemicals of Concern (BCC)

Consistent with the requirements of Rules 323.1098 and 323.1215 of the Michigan Administrative Code, the permittee is prohibited from undertaking any action that would result in a lowering of water quality from an increased loading of a BCC unless an increased use request and antidegradation demonstration have been submitted and approved by the Department.

13.9. Transfer of Ownership or Control

In the event of any change in control or ownership of facilities from which the authorized discharge emanates, the permittee shall submit to the Department 30 days prior to the actual transfer of ownership or control a written agreement between the current permittee and the new permittee containing: 1) the legal name and address of the new owner; 2) a specific date for

Section C. Reporting Requirements

the effective transfer of permit responsibility, coverage and liability; and 3) a certification of the continuity of or any changes in operations, wastewater discharge, or wastewater treatment.

If the new permittee is proposing changes in operations, wastewater discharge, or wastewater treatment, the Department may propose modification of this permit in accordance with applicable laws and rules.

Section D. Management Responsibilities

1. Duty to Comply

All discharges authorized herein shall be consistent with the terms and conditions of this permit and the permittee's COC. The discharge of any pollutant identified in this permit and/or the permittee's COC more frequently than or at a level in excess of that authorized shall constitute a violation of the permit.

It is the duty of the permittee to comply with all the terms and conditions of this permit and the permittee's COC. Any noncompliance with the Effluent Limitations, Special Conditions, or terms of this permit or the permittee's COC constitutes a violation of the Michigan Act and/or the Federal Act and constitutes grounds for enforcement action; for COC termination, revocation and reissuance, or modification; or denial of an application for permit or COC renewal.

2. Operator Certification

The permittee shall have the storm water treatment and control facilities under direct supervision of an operator certified at the appropriate level for the facility certification by the Department, as required by Sections 3110 and 4104 of the Michigan Aetthe storm water coordinator. (*Note 42*)

3. Facilities Operation

The permittee shall, at all times, properly operate and maintain all treatment or control facilities or systems installed or used by the permittee to achieve compliance with the terms and conditions of this permit. Proper operation and maintenance includes adequate laboratory controls and appropriate quality assurance procedures.

4. Power Failures

In order to maintain compliance with the effluent limitations of this permit and prevent unauthorized discharges, the permittee shall either:

- a. provide an alternative power source sufficient to operate facilities utilized by the permittee to maintain compliance with the effluent limitations and conditions of this permit; or
- b. upon the reduction, loss, or failure of one or more of the primary sources of power to facilities utilized by the permittee to maintain compliance with the effluent limitations and conditions of this permit, the permittee shall halt, reduce or otherwise control production and/or all discharge in order to maintain compliance with the effluent limitations and conditions of this permit.

5.4. Adverse Impact

The permittee shall take all reasonable steps to minimize any adverse impact to the surface waters or groundwaters of the state resulting from noncompliance with any effluent limitation specified in this permit including, but not limited to, such accelerated or additional monitoring as necessary to determine the nature and impact of the discharge in noncompliance.

6.5. Containment Facilities

The permittee shall provide facilities for containment of any accidental losses of polluting materials in accordance with the requirements of the Part 5 Rules (Rules 324.2001 through 324.2009 of the Michigan Administrative Code). For a Publicly Owned Treatment Work (POTW), these facilities shall be approved under Part 41 of the Michigan Act.

Section D. Management Responsibilities

7.<u>6.</u> Waste Treatment Residues

Residuals (i.e. solids, sludges, biosolids, filter backwash, scrubber water, ash, grit, or other pollutants or wastes) removed from or resulting from treatment or control of wastewaters, including those that are generated during treatment or left over after treatment or control has ceased shall be disposed of in an environmentally compatible manner and according to applicable laws and rules. These laws may include, but are not limited to, the Michigan Act, Part 31 for protection of water resources, Part 55 for air pollution control, Part 111 for hazardous waste management, Part 115 for solid waste management, Part 121 for liquid industrial wastes, Part 301 for protection of inland lakes and streams, and Part 303 for wetlands protection. Such disposal shall not result in any unlawful pollution of the air, surface waters or groundwaters of the state.

8.7. Right of Entry

The permittee shall allow the Department, any agent appointed by the Department or the Regional Administrator, upon the presentation of credentials:

- a. to enter upon the permittee's premises where an effluent source is located or in which any records are required to be kept under the terms and conditions of this permit; and
- b. at reasonable times to have access to and copy any records required to be kept under the terms and conditions of this permit; to inspect process facilities, treatment works, monitoring methods and equipment regulated or required under this permit; and to sample any discharge of pollutants.

9.8. Availability of Reports

Except for data determined to be confidential under Section 308 of the Federal Act and Rule 2128 (Rule 323.2128 of the Michigan Administrative Code), all reports prepared in accordance with the terms of this permit shall be available for public inspection at the offices of the Department and the Regional Administrator. As required by the Federal Act, effluent data shall not be considered confidential. Knowingly making any false statement on any such report may result in the imposition of criminal penalties as provided for in Section 309 of the Federal Act and Sections 3112, 3115, 4106 and 4110 of the Michigan Act.

Section E. Activities Not Authorized by This Permit

1. Discharge to the Groundwaters

This permit does not authorize any discharge to the groundwaters. Such discharge may be authorized by a groundwater discharge permit issued pursuant to the Michigan Act. (*Note* 49)

2.9. Facility Construction

This permit does not authorize or approve the construction or modification of any physical structures or facilities. Approval for such construction for a POTW must be by permit issued under Part 41 of the Michigan Act. Approval for such construction for a mobile home park, campground or marina shall be from the Water Bureau, Michigan Department of Environmental Quality. Approval for such construction for a hospital, nursing home or extended care facility shall be from the Division of Health Facilities and Services, Michigan Department of Consumer and Industry Services upon request.

3.<u>10.</u> Civil and Criminal Liability

Except as provided in permit conditions on "Bypass" (Part II.C.9. pursuant to 40 CFR 122.41(m)), nothing in this permit shall be construed to relieve the permittee from civil or criminal penalties for noncompliance, whether or not such noncompliance is due to factors beyond the permittee's control, such as accidents, equipment breakdowns, or labor disputes.

4.<u>11.</u> Oil and Hazardous Substance Liability

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties to which the permittee may be subject under Section 311 of the Federal Act except as are exempted by federal regulations.

5.<u>12.</u> State Laws

Nothing in this permit shall be construed to preclude the institution of any legal action or relieve the permittee from any responsibilities, liabilities, or penalties established pursuant to any applicable state law or regulation under authority preserved by Section 510 of the Federal Act.

6.13. Property Rights

The issuance of this permit does not convey any property rights in either real or personal property, or any exclusive privileges, nor does it authorize violation of any federal, state or local laws or regulations, nor does it obviate the necessity of obtaining such permits, including any other Department of Environmental Quality permits, or approvals from other units of government as may be required by law.



2008 Meeting Calendar http://www.allianceofrougecommunities.com/calendar.html

ARC Committee	Meeting Location	Meeting Date	Meeting Time	Key Agenda Items
Technical	Farmington Hills	Thursday, January 3, 2008	1:30 PM	• Phase II Permit Mtg.
Strategic Plan/Organizational	Bloomfield Twp.	Wednesday, January 16, 2008	1:30 PM	Strategic Plan
Public Involvement and Education (PIE)	Northville Twp.	Thursday, January 17, 2008	1:30 PM	• 2008 PIE Tasks
Executive Committee	City of Dearborn DPW	Monday, February 4, 2008	10:30 AM	WMP Goals & Objectives
Finance Committee	Wayne County DOE – Commerce Court, Wayne	Thursday, February 7, 2008	1:30 PM	•
SWAG	M1/L1, M3/L2, Upper, Main 1-2 Main 3-4	Week of February 25 th		WMP Goals & Objectives
Technical	Farmington Hills	Wednesday, March 19, 2008	1:30 PM	WMP Goals & Objectives
SWAG	M1/L1, M3/L2, Upper, Main 1-2 Main 3-4	Week of April 7 th or 14th		• This meeting is dependent upon RPO Round 9 Grant deadlines.
Strategic Plan/Organizational		Wednesday, April 16, 2008		•
Public Involvement and Education (PIE)	Livonia	Thursday, April 17, 2008	1:30 PM	• TBD
Executive Committee		Thursday, April 24, 2008		•
Full ARC		Tuesday, May 6, 2008		•
Finance Committee	Wayne County DOE – Commerce Court, Wayne	Thursday, May 8, 2008	1:30 PM	• 2008 Budget Update

ARC Committee	Meeting Location	Meeting Date	Meeting Time	Key Agenda Items
Technical	Farmington Hills	Wednesday, May 14, 2008	1:30 PM	• TBD
SWAG	M1/L1, M3/L2, Upper, Main 1-2 Main 3-4	Week of June 23rd		Implementation Actions
Technical	Farmington Hills	Wednesday, July 9, 2008	1:30 PM	• TBD
Public Involvement and Education (PIE)	Beverly Hills	Thursday, July 17, 2008	1:30 PM	•
Finance Committee	Wayne County DOE – Commerce Court, Wayne	Thursday, August 7, 2008		• 2009 Budgets
Technical	Farmington Hills	Wednesday, August 13, 2008	1:30 PM	WMP Draft Review
Strategic Plan/Organizational		Wednesday, August 20, 2008		•
Executive Committee		Thursday, September 11, 2008		•
Full ARC		Tuesday, September 23, 2008		•
Technical	Farmington Hills	Wednesday, October 8, 2008	1:30 PM	• Comments on WMP
Public Involvement and Education (PIE)	Southfield	Thursday, October 16, 2008	1:30 PM	• TBD
Strategic Plan/Organizational		Wednesday, November 5, 2008		•
Finance Committee	Wayne County DOE – Commerce Court, Wayne	Thursday, November 6, 2008		• Finalize 2009 Budget
Executive Committee		Thursday, December 4, 2008		•
Full ARC		Thursday, December 18, 2008		•